

October - December 2019

PROCUREMENT

Digest





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Editor's Note

elcome another edition our quarterly newsletter. In this issue, we update you on what transpierced in the authority and the procurement sector in the past three months. In this issue, we celebrate the launch of a collaborative framework between PPDA and Civil Society Organizations (CSOs) interested in public procurement contract monitoring. The main objective of the framework is to improve performance of public procurement contracts and citizen participation.

Government of Uganda allocates nearly 60% of the budget to public procurement and through framework, PPDA will ensure that the public and CSOs monitor public works in their local areas and report any cases of shoddy works. This will go a long way in promoting accountability in execution of government contracts. The framework was officially launched by the Hon.minister of Finance, Planning and economic Development during the 11th Public Procurement Review Forum(PPRF).The PPRF was organized to review the performance of the public procurement system in the Financial Year 2018/19 and to generate proposals on how to improve public procurement performance.

We also update you on what transpired at the 7th procurement baraza in Mbarara.Through the Procurement Barazas, our stakeholders get relevant



knowledge and information about the procurement activities in their areas and are empowered to monitor public works and hold the relevant government officials and leadership accountable.

As one of the anticorruption agencies, PPDA actively participated in the organization and implementation of the national anticorruption campaign 2019 that aimed at promoting public awareness about corruption, its dangers and how to combat and prevent it.

During the campaign, a number of activities were undertaken among Kirabo Sylvia which include; Boardroom sessions, Senior Public Relations Officer radio talk shows, national schools

and anticorruption walk. The events provided an avenue for interaction, discussion, and plans on how to exploit the available synergies in the fight against corruption.

On a sad note, we lost a colleague Ms. Yvonne Stella Tile to the deadly cancer. Yvonne worked in the Performance monitoring department and was laid to rest on 11th November.

For any comments or feedback, email I us on: info@ppda.go.ug

Editorial Team	
Benson Turamye - Editor-In-Chief	Lydia Kwesiga - Member
Kirabo Sylvia - Editor	Faith Mbabazi - Member
Edwin Muhumuza - Member	Aggrey Amanyabyona - Member
Ronald Tumuhairwe - Member	



s we welcome 2020, we at Public Procurement and Disposal of Public Assets Authority (PPDA) take this opportunity to appreciate all our stakeholders for the continued support towards strengthening the performance of public procurement and Disposal system in the past year.

We have been through many developments in 2019 and we expect even greater strides in 2020. As the regulator of public procurement and disposal, we have registered a number of developments some of which I will briefly summarize below;

We conducted 136 procurement and Disposal audits, 73 investigations, 86 follow-up audits on the implementation of PPDA recommendations at the entity level, suspended 23 errant providers from participating in public procurement and disposal processes, and conducted procurement training for over 8,000 stakeholders.

With support from UN Women, the Authority partnered with the Uganda Women Entrepreneurs Association (UWEAL) to train over 800 women bidders in public procurement to stimulate increased entrepreneurial activity by women owned businesses specifically in public procurement.

The Authority is also in advanced stages of amending the PPDA law to address inefficiencies in the procurement cycle and promote value for money. The amendments are focusing on reducing delays in Public Procurement Process.

Internally, the authority commenced on the strategic planning process for the period of 2020/21 to 2010/24 and is closely monitoring the construction of the joint PPDA/URF head offices with the construction work currently at 23%.

We are also excited to announce that

the activities towards the acquisition of electronic-Government Procurement (e-GP) have been finalized. eGP is to be piloted in ten (10) selected Procuring and Disposing entities (PDEs) starting March 31st 2020. In October 2020, all central Government PDEs will be enrolled on the system and the Local Government PDEs will be enrolled by July 2021. I implore PDEs, bidders and all key players in the public procurement to support the full implementation of eGP as a platform that will solve a lot of our current problems such as record keeping, reduced transactional costs as well as providing a clear audit trail that shall make the procurement and disposal system more accountable.

We wish you a productive and blessed New Year!

For God and My country.

Benson Turamye
Executive Director

PUBLIC PROCUREMENT PERFORMANCE REVIEW FORUM 2019



Hon Matia Kasaija (2nd right) Launched the PPDA/CSO Contract Monitoring Framework.

he Public Procurement and Disposal of Public Assets Authority (PPDA) organized the 11th Public Procurement Review Forum under the theme of "Strengthening Non state Actor participation in Monitoring Public procurement contracts for increased social accountability".

The objective of the forum was to review the performance of the public procurement system in the Financial Year 2018/19; and also come up with proposals on how to improve performance.

Public Contract Monitoring Framework with CSOs Launched:

During the forum, a framework on Strengthening Non state Actors' participation in Monitoring Public procurement contracts for increased social accountability was launched by the Hon Minister of Finance, Planning and Economic Development Hon. Matia Kasaija.

Hon. Kasaija applauded PPDA for the timely initiative; "This collaborative effort will increase public demand for accountability where the non-state actors are putting immense pressure on public office bearers to be accountable to the public"

PPDA with support from the GIZ developed the framework to formalize and govern the collaboration between the Civil Society Organizations (CSOs), PPDA and the Procuring and Disposing Entities.(PDE's)

Purpose of the Framework:

The framework makes provisions for cooperation mechanisms between PPDA and CSOs interested in public procurement contract monitoring so as to improve performance of public procurement contracts and citizen participation.

Obligations of PPDA under the framework;

- Provide CSOs with access to available information on nonconfidential public contracts when possible and in a timely manner to facilitate their work.
- Provide training to CSOs involved in contract monitoring with knowledge on public procurement.
- iii. Provide CSOs with a platform whenever possible to reach out to the public and the various public procuring entities on matters pertaining to monitoring of public procurement contracts.
- iv. Receive and consider reports, findings and recommendations of CSOs on the performance of public procurement contracts
- Attend and contribute to feedback meetings/ sessions on monitoring public contracts convened by CSOs party to this framework.

Obligations of the CSO's under the Framework:

- i. Provide PPDA and other stakeholders any information vital for the advancement of transparency and value for money in public procurement contracts. This will include reports, findings and recommendations that may be considered by PPDA.
- Make proposals to PPDA and/or other stakeholders on general policy issues for the enhancement of performance of public procurement contracts and citizens' engagement in public procurement.
- iii. Actively Participate in Regional Barazas, Annual Sector Reviews and any other workshops organized by PPDA or its partners in line with this framework agreement where requested.
- iv. Enter into formal arrangements with PDEs to ease monitoring of public procurement contracts.
- v. Undertake monitoring of public procurement contracts in PDEs of their interest.
- vi. Source for funding for the activities involved in monitoring of public procurement contracts
- vii. Sensitize citizens and members of the public on the roles and responsibilities of various stakeholders in improving the performance of public procurement contracts.
- viii. Establish, train and maintain a network of community monitors in public contracting.
- ix. Ensure members, staff of member organization, contract monitors or other people representing the Civil Society Organizations conduct themselves in an ethical, respectful and professional manner.



Procurement Sector Stakeholders during the Forum.







PPDA Executive Director Benson Turamye (Left) moderating the panel discussion during the forum.











The panelists included; representatives of Development Patners, Media Practitioners and members of the Civil Society.

CIVIL SOCIETY ORGANISATIONS TO MONITOR PUBLIC PROCUREMENT WORK

ivil society Organizations (CSOs) have pledged to strongly work alongside PPDA to ensure effective contract management for public procurements conducted for and in their respective areas. This was revealed during the PPDA's procurement training for CSOs in the northern and eastern region.

The Authority works closely with non-state actors specifically the Civil Society Organizations (CSOs) to ensure transparency at contract implementation and improve contract performance. The main constraint to participation of CSOs in monitoring public contracts has been limited access to public procurement information with many Procuring and Disposing Entities (PDEs) not disclosing contract information to enable monitoring.

PPDA in collaboration with GIZ plans to implement a framework that will promote capacity building and information sharing among PDEs and Civil Society Organizations. The framework will also enable the implementation of recommendations that are as a result of findings from the contract monitoring activities of PPDA.

PPDA engaged CSOs in Gulu, Mbale, and Kampala empowering them to act as third party and on-ground monitors, to ensure proper and efficient execution of awarded public contracts at the district local government as well as central government projects in their respective areas of operation.



Representatives of Development Patners and other Stakeholders during the PPDA/CSO engagement in Kampala

PPDA DIALOGUE WITH MBARARA CONSTITUENTS ON PUBLIC PROCUREMENT

PPDA, the public procurement regulator held a Procurement Baraza at Mbarara University of Science and Technology Kihumuro campus to discuss service delivery in Mbarara District. It was the first such Baraza in Mbarara and discussed the procurement performance of Mbarara District Local Government, Mbarara Municipality, Mbarara Referral Hospital and Mbarara University of Science and Technology.

The Procurement Baraza is an open discussion forum that brings together different stakeholders in the district to discuss public procurement and disposal, and implementation of Government programmes. Among the expected participants are the area Members of Parliament, local district politicians, public service officials, providers, CSOs, media, the general public and PPDA staff.

One of the activities at the baraza include looking at the district procurement work plan and understanding how and when the planned Government activities were implemented. Under the Amended PPDA Act and Regulations 2014, it became mandatory for all Entities to display their procurement plans in a public space. The purpose of this

form of disclosure of public procurement information is to promote transparency, accountability and monitoring of service delivery within Government institutions.

"Through the Procurement Barazas, the stakeholders are equipped with the relevant knowledge and empowered to monitor Government projects," says Moses Ojambo, the Director Capacity Building & Advisory services at PPDA. "Sometimes, people don't even know what is on the work plan of the district and so will not know when there is no service delivery."

The Procurement Barazas gives the different stakeholders the chance to know that they have a right to information and that procurement plans are public documents. This way, if a Government Entity does not deliver on what it planned to do, it will have to provide an explanation as to why they failed and the a way forward.

This was the seventh (7th) stakeholder engagement of this kind that PPDA is holding following successful barazas in Tororo, Gulu, Jinja, Fortportal Moroto, Mbale.





PPDA Board Member Hon. Xavier Kyooma (L) and Mbarara LC5 Chairperson John B. Bamuturaki adressing participants during the Baraza.





PPDA Director Capacity Building & Advisory Services Moses Ojambo (R), Director Perfomance Monitoring Aloysius Byaruhanga (L below) address participants during the Baraza.











PPDA Manager Western Region Office Ms. Lydia Kwesiga and other PPDA staff held a talk show on Endigito Radio prior to the Baraza in Mbarara



PPDA JOINS THE FIGHT AGAINST CORRUPTION

n a collaborative approach and effort, the anti-corruption Agencies namely: the Inspectorate of Government (IG), Public Procurement and Disposal of Public Assets Authority (PPDA), Office of the Auditor General (OAG) , Justice Law and Order Sector (JLOS) and Directorate of Ethics and Integrity (DEI) formed a 'syndicate' of anticorruption agencies to counter all forms of corruption.

This collaboration is supported by the German Government Deutsche GesellschaftfürInternationale Zusammenarbeit (GIZ), under the Governance and Civil Society Programme.

Every year, a special week is set aside in Uganda in respect of the fight against corruption. The United Nations (UN) General Assembly by resolution 58/4 of 31st October 2003, designated 9th December as the International Anti-Corruption Day.

This year, the Anti Corruption Campaign was held under the theme: "Promoting Accountability for National **Development**". The celebrations were graced by His Excellency the President of the republic of Uganda Yoweri K.Museveni during the Anticorruption walk from the City Square to Kololo Independence Grounds.

During the campaign, a number of activities were undertaken among which include; Boardroom sessions in Mbale, Gulu Mbarara and with the National Planing Authority (NPA), radio talk shows, national schools debate and anticorruption walk. The events provided an avenue for interaction, discussion, and plans on how to exploit the available synergies in the fight against corruption.

The activities were held with different sectors of the public and private sector players aimed at developing a robust national anti-corruption system under the slogan; a corruption free Uganda begins with me.



His Excellency the President of the republic of Uganda Yoweri K.Museveni was the chief walker during the Anticorruption walk from the City Square to Kololo Independence Grounds.







PPDA Director Legal & Investigations Uthman Segawa (R) moderating the Board room session between PPDA, IG, OAG and NPA as part of the Anti Corruption Campaign activities.



PPDA Director Corporate Affairs Edwin Muhumuza (C) & the Deputy IGG George Bamugemereire (R) during an Anti Corruption talk show on Radio One.





PPDA Executive Director Benson Turamye (Left) during the National Schools Debate Championship. The debate focused on creating awareness on corruption among the young people.





PPDA Staff during the anti corruption walk in Kampala.

GOVERNMENT PROCUREMENT PORTAL (GPP) REFRESHER TRAINING

ew developments and features are being added on the Government Procurement Portal (GPP). These include the option for user entities to add framework contracts, lotted framework contracts, procurements awarded in lotsamong others.

Launched in 2015, The GPP is an initiative by government to leverage ICT to promote efficiency in public procurement. its a one stop solution that combines the services of three previously used platforms; Public Procurement Performance Measurement system (PPMS); the Tender Portal as well as the Register of Providers (ROP). This is an initiative by government in a bid to leverage ICT to promote efficiency in public procurement.

In a bid to ensure proper use by PDE's, procurement experts from the different government entities are being taken through refresher trainings in the different regions of the country. The central, and western region and the entities have been trained by the PPDA Perrformance Monitoring team.

Ms.Doreen Kyazze; the manager performance monitoring explains that GPP is a crucial component of public procurement. It enables the public to access Procurement Plans of PDEs and can plan to bid for available tenders. GPP can also be accessed by other stakeholders like Media, CSOs, Development Partners to strengthen contract monitoring and Disclosure of public contract information and Knowledge.



PPDA Manager Performance Monitoring Ms. Doreen Kyazze (c) during the GPP refresher training for selected entities. Over 228 public entities post tender opportunities on the GPP. The public can access public tenders on; www.gpp.go.ug



NEW APPOINTMENTS AT PPDA









IN THE PRESS

The fight, President Museveni said a law will be passed to prohibit direct contact between procurement officers and bidders.

BY DESIGNA WANCERA

resident Museveni has directed dose by government, services ald be done online to help curb union.

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All procurement services must be online - Museveni



to procure services to solve any procelems in their systems.
"The outpoles minister has come
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them Liudith! Nabaloobs (the new
minister). This \$8-50 million, which
is being squandered on buying solutions should be spent on these people
they order not by persuasion or

Govt to build tech centre

ANALY MANGEN

MARPILA The Ministry of Science
and Technology has started a process that will see the building of a
service of tenovation and
research dubbed Technology Lab.
Ministry of his been prioritized
for agricultural growth, will house
different researchest and technocrats, who will avail information on
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haw farmers can hum from subsistenove to continue a farming.
Speaking at the Technology Media
Assessment workshop at Goben
Tulip Hotel yesterday, Mr Willy Ofword Oxinde, the commissioner in
charge of technology development
in the ministry, said the project will
be funded by United Nations Technology Department.
"When this lab get completed, our
agriculture will improve because
many consultations and research
will be carried out. We have already
started the precess with a feasibility
study across the country. he said.
Last month, the Minister of Scimen and Technology, Mr Eloda
Turnweslage, said government had

COMMENT JUNIOR, ARE YOU DONE WITH HOMEWORK BUT I HAVE ALSO GOT HOHEWORK FOR YOU! 26 Infrastructure. CONTRAC New agenda for CSOs M.RM to monitor contracts A new framework by Public Procurement and Disposal of Public Assets Authority will allow Crist Society Organisations (CSOs) to supervi-contracts. Christine Kasemilire writes.

Implication.

Busega-Mpigi Expressway awarded legally - UNRA

KAMPALA The Uganda National Roads Authority (Unra) has denied awarding the Shu547 billion contract to build the Busega-Mpid Expressway to firms the were blacklisted by the Woeld Bank.

This follows the story "Shu547b Expressway deal awarded to bansed firms," which was published in the Sanday Monitor of Spettember 8. Sanday Monitor of Spettember 8. Sanday Monitor of the Contract in July was effected two months after the Woeld Bank had hacklisted the two firms effective June this year. It added that both the World Bank and the African Development Bank (Amelikane consciolabatument and

and the African Development Bank (AfDB) have cross-debarment a ments, which means which the blacklisted by

has to ! Cross

debarment actions with respect to the four-sanctionable practices of corruption, fraud, coercion, and collectus ollusion. A June 5, press statement pub-

Procurement and Disposal of Public Assets Authority (PPDA)

WHAT THE LAW SAYS

lished on the World Bank's website, www.worldbank.org/en/projects-operations/procurement/febsared-firms, indicates that the firms were blacklisted for "misconduct during

for a period determined by the debarred from the prothe procurement process* for a road project in Georgia, Eastern Europe. However, in a statemnt issued on Monday, Mr Allan Ssempelwa Kyobe, the manager media relations in the office of the executive tor of Unra, said the executive was awarded.

Daily Monitor

Fort Portal to lose USMID REGIONAL NEWS funds due to corruption

justification. Poor

public assets Authority (PPDA), has said. The accountability and alleged corruption took centre stage on Fri-corruption took centre stage on Fri-during a tribunal hearing by the

for about two financial years due to poor accommobility of the funds dispoor accommobility of the funds disport and them in the previous years bursed to them in the previous years of the World Bank that when mistance of the World Bank that when mistance of the World Bank that when mistance of the World Bank that the regional ing. "Ms Jaylia Rivesiga, the regional property of the world Bank Rivesiga, the regional property of the world Bank Rivesiga."

Under the USMID programme, for Portal Musicipality has so far received about Shs13.6b over the five-year period.

The municipality was expected to receive additional funding of Shs25,4b over a five-year period from 2018/2019 to 2022/2023 financial years.

from 2018/2018/10 oznace cial years.
The Shr2534b additional funding was meant to improve about
Skris of roads that include KabunSkris of roads that include KabunSkris of Road, Swengoma Road,
KRyote Road, and Kuku-Karunaga.

Knooke Road, and Kuku-Karamaga.

Part of the money would be used.
Bas sold waste mean general, and the general storm water management, draining and storm water money of Kabandeire Farmer's Market.

With the Sholl-So the musicipality was sale to rehabilitate and construct new roads such as hyakanistruct news roads such as Ayakanistruct news Road, Market Road, Access Road, Access Road, Market Road, Sond Ruidell Reset.

There was also installant of St.
Solar street lights, and the construction works of Magurus Lord Parking with 3-654 square meters of parking with 3-654 square meters of parking process.

with 3,454 square metres of parking space.
Previously, Fort Portal missed Previously, Fort Portal missed out on the funds for the 2016/2017 prancial Year for alleged failure to Prinancial Year for alleged failure to the minimum requirements. It also had challenges with previously the second contractors, disagreements between the chaircia failure to and political leaders, and failure to account for the funds disbursed in the 2015/2016 Financial Year to the minimicipality.

the 2015/2016 Financial Year to the municipality Recently Fort Portal municipality Recently Fort Portal municipality was devased to a dry status among the first free edites to be operational I July 2020. However, the Resident District Commissioner, Mr Steven Assimove, observed that corruption and in-fighting may slove the pace of devel-opment.

Children urged to probe parents' source of wealth

By Menry Sekanjako and Paul Kiwauws

Children especially those whose purpose are civil servants, have been implored to question their purcoss in cases of accumulated wealth which

morably salaries, as a way of fighting corruption.

Benson Turatoye, the exocutive dues to of Public Procurement and Disposal of Public Assert (PPDA), said as a result of corruption, some porents accumulate wealth which is not commenturate with to their pay.

"Ask your parents how they occumulate their wealth Epithing corruption should start with you When you see your parents driving expensive cars and constructing trautous mancoons, ask them about the source of that wealth," Turatoye said.

He made the remarks on Monday during the grand finale of the 10th National Schools Debate Championship. This year's event

The National Dehan Council (NDC) in collaboration with different staleholders start as GiZ-Parlament, PPDA the tempsavorate of Government and the Office of the Auditor General, held the alphane at Parlament in Kampula.

Kiria College Builds emerged winners of the champtonisher while Newbornies Cells. Scientific Parlament School.

Kyehambe Gala Secondary School

came second.
Gaster Kakane, the executive

many tesolutions against corrupt officials but the Government is reluctant to implement them. "When we conduct investigations,

was anchored on the theme duricorruption in Ueusda.

BETWEEN THE LINES

BETWEEN THE LINES

BOY Albrecht Conze.

The German Antibassantiar

to Uganda, called on young people to fight
corruption right from their
responsibility.

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"Fighting against corruption is your responsibility, we may only assist you to ask the right questions and support events such as this," Albrecht said.

Farewell YVONNE



Ms. Yvonne Stella Tile, formerly Officer Procurement Audit in the Directorate of Performance Monitoring was laid to rest on Monday 11th November 2019





We miss you Yvonne; Rest in Peace



Public Procurement and Disposal of Public Assets Authority











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