



**INSPECTION REPORT IN RESPECT OF THE PROCUREMENT
PROCESS FOR UPGRADING AND RECONSTRUCTION OF
BATCH ONE ROADS IN KIRA MC AND MUKONO DLG – LOT
3: UPGRADING OF NTENJERU-BUULE ROAD (PHASE 2) TO
BITUMEN STANDARDS (10.5KM)
(KIRA712-GKMA/WRKS/2025-26/00022)**

ENTITY: KIRA MUNICIPAL COUNCIL

COMPLAINANT: WHISTLEBLOWER

OCTOBER 2025

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ACRONYMS

AO	Accounting Officer
BEB	Best Evaluated Bidder
FY	Financial Year
Ltd	Limited
NCONS	Non-Consultancy Services
NSSF	National Social Security Fund
PDE	Procuring and Disposing Entity
PPDA	Public Procurement and Disposal of Public Assets Authority
UGX	Uganda Shillings
URA	Uganda Revenue Authority
VAT	Value Added Tax
WRKS	Works

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1.0 SUMMARY OF FACTS

1. On 19th May 2025, the Contracts Committee approved the delegation of the procurement for upgrading of Ntenjeru-Buule Road (Phase 2) to Bitumen Standards (10.5Km) in Mukono District Local Government.
2. On 20th May 2025, the procurement for upgrading of Ntenjeru-Buule Road (Phase 2) to Bitumen Standards (10.5Km) in Mukono District Local Government was initiated at an estimated cost of UGX 39,905,187,136.
3. On 21st May 2025, the Contracts Committee approved the open domestic bidding procurement method, the solicitation document and the Evaluation Committee as indicated in table 1 below:

Table 1: *Composition of the Evaluation Committee*

S/No	Name	Title	Entity
1.	Ms. Catherine Nambwere	Senior Procurement Officer	Kira Municipal Council
2.	Eng. James Joloba	Municipal Engineer	Kira Municipal Council
3.	Ms. Winnie Namawejje	Environmental	Kira Municipal Council
4.	Ms. Esereda Bakisula	Procurement Specialist	Ministry of Kampala Capital City and Metropolitan Affairs
5.	Mr. David Mayega	Senior Finance Officer	Kira Municipal Council
6.	Mr. Bruce Rukindo	Environmental Specialist	Kira Municipal Council
7.	Mr. Innocent Joseph Mutalya	Senior Environmental Officer	Mukono District Local Government
8.	Ms. Prossy Batenga	Senior Procurement Officer	Mukono District Local Government
9.	Eng. Ben Kyemba	District Engineer	Mukono District Local Government
10.	Mr. Herbert Lutwama	Senior Civil Engineer	Mukono District Local Government
11.	Eng. Denis Adrole	Infrastructure Development Specialist	Ministry of Kampala Capital City and Metropolitan Affairs

4. On 22nd May 2025, the procurement for upgrading of Ntenjeru Buule Road (Phase 2) to Bitumen Standards (10.5Km) in Mukono District Local Government was advertised in the NewVision newspaper.
5. On 2nd June 2025, a pre-bid meeting was held at the Entity's premises.
6. The record of issue of bids viz Form 8 indicated that 24 firms were issued the solicitation document.

7. On 2nd July 2025, bids were received from seven bidders and opened on the same day as indicated in table 2 below:

Table 2: Record of opening of bids

S/No	Name of Bidder	Price Read Out (UGX)	Bid Security Amount (UGX)
1.	Shandong Luqiuao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co Ltd	50,122,699,589	540,000,000
2.	China WuYi Co. Ltd	36,855,725,591	540,000,000
3.	China Harbour Engineering Co. Ltd	41,899,904,446	540,000,000
4.	China Civil Engineering Construction Corporation	44,499,373,831	540,000,000
5.	Ogle Construction Co. Ltd	53,408,697,052	540,000,000
6.	China Railway No. 5 Engineering Group Ltd	38,359,618,223	540,000,000
7.	Omega Construction Uganda Ltd	62,901,109,668	540,000,000
8.	Multiplex Limited	58,228,054,677	540,000,000

7. On 8th August 2025, the evaluation of bids was completed. As per the evaluation report, China Railway No. 5 Engineering Group Ltd was recommended for the award of the contract at UGX 38,359,618,223 VAT exclusive.
8. On 21st August 2025, the Notice of Best Evaluated Bidder was displayed with a removal date of 5th December 2024.
9. On 2nd September 2025, the Authority received a complaint from a whistleblower in which it was alleged that Evaluation Committee members colluded with the best evaluated bidder.
10. On 15th September 2025, the Authority, in accordance with Section 8 (1) (i) of the PPDA Act, Cap. 205, instituted an inspection into the matter.

2.0 OBJECTIVES OF THE INSPECTION

The objectives of the audit were to establish:

- Whether bidders were unfairly eliminated during the evaluation of bids; and
- Whether the bid submitted by China Railway No. 5 Engineering Group Ltd was correctly evaluated.

3.0 LAW APPLICABLE

- The Public Procurement and Disposal of Public Assets Act, Cap. 205; and
- The Public Procurement and Disposal of Public Assets Regulations of 2023.

4.0 METHODOLOGY

In reviewing the application, the Authority adopted the following methodology:

- a) Review and analysis of the procurement action file. The records reviewed included the following:
 - i. Invitation to bid;
 - ii. Bid invitation;
 - iii. Record of issue and receipt of bids;
 - iv. Record of bid opening;
 - v. Bids submitted by respective bidders;
 - vi. The evaluation report;
 - vii. Contracts Committee meeting minutes; and
 - viii. Bids submitted by bidders.
- b) Interviews were held with the individuals indicated in table 3:

Table 3: Persons interviewed

S/No	Name	Position
Kira Municipal Council		
1.	Mr. Benon Yiga	Town Clerk / Accounting Officer
2.	Ms. Catherine Nambwere	Senior Procurement Officer
Mukono Municipal Council		
1.	Eng. Herbert Lutwama	Senior Civil Engineer

5.0 FINDINGS BY THE AUTHORITY

5.1 Whether bidders were eliminated on non-material grounds in contravention of Regulation 4 of the PPDA (Evaluation) Regulations, 2023

1. The Authority reviewed the evaluation report and noted as follows
 - i. Eight bidders submitted bids that were opened on 3rd July 2025.
 - ii. Four of the eight bidders who submitted bids were found compliant with the preliminary evaluation criteria. Shandong Luqiuao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd, Ogle Construction Co. Ltd, Omega Construction (U) Ltd and China WuYi Co. Ltd were eliminated during preliminary evaluation of bids.
 - iii. Two of the four bidders who reached detailed evaluation were found non-compliant with the detailed evaluation criteria. Multiplex Ltd and China Harbour Engineering Co. Ltd were found non-compliant with the detailed evaluation criteria.
 - iv. China Civil Engineering Construction Corporation and China Railway No. 5 Engineering Group Ltd were subjected to financial evaluation of bids.
 - v. China Railway No. 5 Engineering Group Ltd emerged as the lowest evaluated bidder at financial evaluation and was recommended for award of contract at UGX 38,359,618,223 VAT Exclusive.

2. To establish whether bidders were eliminated during evaluation of bids on non-material grounds, the Authority reviewed the solicitation document, evaluation report and bids submitted by respective bidders and made the following observations:

5.1.1 *Shandong Luqiao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd*

1. The Authority reviewed the evaluation report and noted that Shandong Luqiao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd was eliminated during the preliminary evaluation of bids on the following grounds:
 - i. The tax clearance certificate for Shandong Luqiao Group Co Ltd is in the name of G5E Calvary Contractors Ltd;
 - ii. Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd did not submit a tax clearance certificate;
 - iii. Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd did not submit evidence of fulfilment of obligations to pay social security contributions;
 - iv. Shandong Luqiao Group Co Ltd did not submit evidence of fulfilment of obligations to pay social security contributions; and
 - v. Both joint venture partners did not provide the beneficial ownership forms.

5.1.1.1 *Tax Clearance Certificate*

1. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (e) of the evaluation methodology and criteria provided that among the documentation required to provide evidence of eligibility shall be fulfilment of obligations to pay taxes evidenced by a valid tax clearance certificate addressed to Mukono District Local Government or its equivalent (for a tax period ending 30th June 2025). Foreign firms shall submit an equivalent of a tax clearance certificate from their countries of domicile.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.
 - iii. Clause 34.1 of the Instructions to Bidders provided that if, after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
2. The Authority reviewed the bid submitted by Shandong Luqiao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd and noted that:
 - i. The bidder submitted a tax clearance certificate in the name of G5E Calvary Contractors Ltd but addressed to Shandong Luqiao Group Co. Ltd; and

- ii. Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd did not submit a tax clearance certificate.
3. The Authority found from a review of the only tax clearance certificate submitted by the bidder that it was in the name of G5E Calvary Contractors Ltd and not either member of the Joint Venture.
4. The Authority found that the submission of a tax clearance certificate not in the name of either bidder of the Joint Venture implied that Shandong Luquiiao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd did not submit a valid tax clearance certificate as that which was submitted belonged to a different legal Entity in contravention of Clause 3.2 (e) of the evaluation methodology and criteria.

5.1.1.2 Social Security clearance certificate

1. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (f) of the evaluation methodology and criteria provided that among the documentation required to provide evidence of eligibility shall be fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent. This shall be evidenced by a valid National Social Security clearance certificate.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.
 - iii. Clause 34.2 of the Instructions to Bidders provided that if, after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
2. The Authority reviewed the bid submitted by Shandong Luquiiao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd and noted that neither member of the Joint Venture submitted documentation evidencing fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent which was considered by the Evaluation Committee as a material deviation.
3. Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023 provides that an Evaluation Committee may at any stage of the evaluation, request a bidder to clarify the information provided in the bid or to submit additional information or documents within a period, which shall be indicated in the request, which shall be information or documents that were valid at the date of the deadline for bid submission.
4. Regulation 6 (2) of the PPDA (Evaluation) Regulations, 2023 provides that an Evaluation Committee shall only make a request for clarification of information or submission of documents under Regulation 6 (1) where there is a nonconformity or an omission in the bid, which is not a material deviation as specified in Regulation 7 (4).

5. The Authority observed that a tax clearance certificate falls under the category of historical eligibility documents and as such, the Evaluation Committee should have, before elimination of the bidder, sought clarification in accordance with Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023.
6. The Authority therefore found that the requirement of submission of tax clearance certificates as submitted by Shandong Luqiuao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd was not evaluated in accordance with Clause 3.2 (e) of the evaluation methodology and criteria and Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023.

5.1.1.3 Beneficial Ownership Declaration Forms

1. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (g) of the evaluation methodology and criteria in the solicitation document provided that, among the documentation required to provide evidence of eligibility, shall be a Beneficial Ownership Declaration Form.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.
 - iii. Clause 34.2 of the Instructions to Bidders provided that if, after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
2. Regulation 2 (2) of the Companies (Beneficial Owner) Regulations, 2023 requires that a company shall send notice to the Registrar of Companies of the creation of the register and of the particulars of its beneficial owners using Form 1 specified in Schedule 1 to these Regulations.
3. Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023 provides that an Evaluation Committee may at any stage of the evaluation, request a bidder to clarify the information provided in the bid or to submit additional information or documents within a period, which shall be indicated in the request, which shall be information or documents that were valid at the date of the deadline for bid submission.
4. Regulation 6 (2) of the PPDA (Evaluation) Regulations, 2023 provides that an Evaluation Committee shall only make a request for clarification of information or submission of documents under Regulation 6 (1) where there is a nonconformity or an omission in the bid, which is not a material deviation as specified in Regulation 7 (4).
5. The Authority reviewed the bid submitted by Shandong Luqiuao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd and noted that neither member of the Joint Venture submitted a Beneficial Ownership Declaration Form, which omission was treated by the Evaluation Committee as a material deviation.

6. The Authority observed that a Beneficial Ownership Declaration Form falls under the category of historical eligibility documents and, as such, the Evaluation Committee should have, before elimination of the bidder, sought clarification in accordance with Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023.
7. The Authority therefore found that the requirement of submission of Beneficial Ownership Declaration Forms as submitted by Shandong Luqiuao Group Co. Ltd in Joint Venture with Shandong Hi-Speed Road & Bridge International Engineering Co. Ltd was not evaluated in accordance with Clause 3.2 (f) of the evaluation methodology and criteria and Regulation 6 (1) of the PPDA (Evaluation) Regulations, 2023.

Conclusion

The Authority found that the Evaluation Committee did not adequately assess the requirements relating to the submission of evidence of fulfilment of obligations to pay social security contributions and the Beneficial Ownership Declaration Forms. These documents fall under the category of historical eligibility requirements, and as such, the Evaluation Committee should have sought clarification from the bidder in accordance with Regulation 6(1) of the PPDA (Evaluation) Regulations, 2023, before determining non-compliance.

However, the failure by the bidder to submit a valid tax clearance certificate in the name of either member of the Joint Venture constitutes a clear breach of Clause 3.2(e) of the evaluation methodology and criteria. The submitted certificate was in the name of a separate legal entity, G5E Calvary Contractors Ltd, and therefore could not be considered valid for purposes of establishing the tax compliance of the bidder. This omission directly affected the bidder's eligibility and, in this regard, the decision to eliminate the bid was justified.

In light of the above, the Authority found **no merit** in the Ground raised.

5.1.2 China WuYi Co. Ltd

1. The Authority reviewed the evaluation report and noted that China WuYi Co. Ltd was eliminated during preliminary evaluation of bids for submission of an expired National Social Security Fund Certificate.
2. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (f) of the evaluation methodology and criteria provided that among the documentation required to provide evidence of eligibility shall be fulfilment of obligations to pay social security contributions in Uganda where applicable or its equivalent. This shall be evidenced by a valid National Social Security clearance certificate.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.

- iii. Clause 34.2 of the Instructions to Bidders provided that if after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
3. The Authority reviewed the bid submitted by China WuYi Co. Ltd and noted that the bidder submitted a National Social Security Fund (NSSF) clearance certificate referenced 00283524 valid up to 1st November 2024. (*Annex 2*).
4. The Authority found that whereas the deadline for receipt of bids was 2nd July 2025, the National Social Security Fund clearance certificate referenced 00283524 submitted by China WuYi Co. Ltd expired on 1st November 2024. This implies that the NSSF certificate submitted by the bidder was not valid as at the time of bid opening.
5. The Authority found that the submission of an expired National Social Security Fund (NSSF) clearance certificate implied that the bidder did not meet the requirement of submission of a valid social security clearance certificate in contravention of Clause 3.2 (f) of the evaluation methodology and criteria.
6. China WuYi Co. Ltd was in accordance with Clause 34.1 of the Instructions to Bidders correctly eliminated during preliminary evaluation of bids.

Conclusion

The Authority found that the submission of an expired social security clearance certificate implied that China WuYi Co. Ltd did not meet the preliminary evaluation criteria and was correctly eliminated during preliminary evaluation of bids in accordance with Clause 34.2 of the Instructions to Bidders.

In light of the above, the Authority found **no merit** in the Ground raised.

5.1.3 Ogle Construction Co. Ltd

1. The Authority reviewed the evaluation report and noted that Ogle Construction Co. Ltd was eliminated during preliminary evaluation of bids for failure to submit evidence of fulfilment of social security contributions.
2. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (f) of the evaluation methodology and criteria provided that among the documentation required to provide evidence of eligibility shall be fulfilment of obligations to pay social security contributions in Uganda, where applicable, or its equivalent. This shall be evidenced by a valid National Social Security clearance certificate.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.

- iii. Clause 34.2 of the Instructions to Bidders provided that if, after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
3. The Authority reviewed the bid submitted by Ogle Construction Co. Ltd and noted that the bidder did not submit evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable, or its equivalent.
4. During an interview, Ms. Cathrine Nambwere (Senior Procurement Officer – Kira Municipal Council) stated that the Evaluation Committee requested the bidder through its provided email address, arafat.migraad@gmail.com, to submit evidence of fulfilment of obligations to pay social security contributions in Uganda where applicable or its equivalent, but the same returned an “inaccessible because the address couldn't be found” prompt upon sending the email.
5. Ms. Cathrine Nambwere further stated that the bidder did not provide any telephone contact in its bid that would enable the Evaluation Committee to seek clarification on the issue of the social security clearance certificate.
6. The Authority attempted to substantiate the claims made by Ms. Cathrine Nambwere by contacting Ogle Construction Co. Ltd through the email address it provided in its bid, i.e. arafat.migraad@gmail.com, and found that it did indeed return an “inaccessible because the address couldn't be found” prompt upon sending the email. Additionally, the bidder did not provide a telephone contact in its bid to enable any clarifications. (*Annex 3*).
7. The Authority therefore found that the failure by Ogle Construction Co. Ltd to submit evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable, or its equivalent was a contravention of Clause 3.2 (f) of the evaluation methodology and criteria.
8. Ogle Construction Co. Ltd was in accordance with Clause 34.1 of the Instructions to Bidders correctly eliminated during preliminary evaluation of bids.

Conclusion

The Authority found that the failure by Ogle Construction Co. Ltd to submit evidence of fulfilment of obligations to pay social security contributions in Uganda where applicable, or its equivalent implied that it did not meet the preliminary evaluation criteria and was correctly eliminated during preliminary evaluation of bids in accordance with Clause 34.2 of the Instructions to Bidders.

In light of the above, the Authority found **no merit** in the Ground raised.

5.1.4 Omega Construction (U) Ltd

1. The Authority reviewed the evaluation report and noted that Omega Construction (U) Ltd was eliminated during preliminary evaluation of bids for failure to submit evidence of fulfilment of social security contributions.
2. The Authority reviewed the solicitation document issued to bidders and noted that:
 - i. Clause 3.2 (f) of the evaluation methodology and criteria provided that among the documentation required to provide evidence of eligibility shall be fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent. This shall be evidenced by a valid National Social Security clearance certificate.
 - ii. Clause 34.1 of the Instructions to Bidders provided that the Procuring and Disposing Entity shall examine the legal documentation to establish the eligibility of the bidders and to verify the validity and authenticity of the documents submitted by the bidder.
 - iii. Clause 34.2 of the Instructions to Bidders provided that if, after the examination of eligibility, the Procuring and Disposing Entity determines that the bid is not compliant, it shall reject the bid with the exception of rectification of omissions in accordance with ITB 32.2.
3. The Authority reviewed the bid submitted by Omega Construction (U) Ltd and noted that the bidder did not submit evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent.
4. During an interview, Ms. Cathrine Nambwere (Senior Procurement Officer – Kira Municipal Council) stated that the Evaluation Committee requested Omega Construction (U) Ltd through its provided email address, info@omegaconstruction.org, to submit the evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent but the bidder did not respond to the email. (*Annex 4*).
5. The Authority attempted to substantiate the claims made by Ms. Cathrine Nambwere by contacting Omega Construction (U) Ltd through the email address it provided in its bid, i.e. info@omegaconstruction.org and found that it returned a “404 Error: We can’t seem to find the address you are looking for” prompt upon sending the email. (*Annex 5*).
6. The Authority therefore found that the failure by Omega Construction (U) Ltd to submit evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable, or its equivalent was a contravention of Clause 3.2 (f) of the evaluation methodology and criteria.
7. Omega Construction (U) Ltd was in accordance with Clause 34.1 of the Instructions to Bidders correctly eliminated during preliminary evaluation of bids.

Conclusion

The Authority found that the failure by Omega Construction (U) Ltd to submit evidence of fulfilment of obligations to pay social security contributions in Uganda, where applicable or its equivalent implied that it did not meet the preliminary evaluation criteria and was correctly eliminated during preliminary evaluation of bids in accordance with Clause 34.2 of the Instructions to Bidders.

In light of the above, the Authority found **no merit** in the Ground raised.

5.1.5 Multiplex Ltd

1. The Authority reviewed the evaluation report and noted that Multiplex Ltd was eliminated during the detailed evaluation of bids for the following reasons:
 - i. The proposed quantity surveyor has insufficient experience in a similar position and road construction works; and
 - ii. Failure to show evidence of having undertaken ESHS requirements in past projects.

5.1.5.1 Quantity Surveyor

1. The evaluation report indicated that Mr. Pathias Akabanjuna proposed by Multiplex Ltd as a Quantity Surveyor has insufficient experience in a similar position.
2. The Authority reviewed the solicitation document and noted that Clause 6.1 of the evaluation methodology and criteria provided that bidders were required to demonstrate that they will have the personnel for the key position of Quantity Surveyor possessing a BSc. Quantity Surveying or equivalent, and who is a registered/chartered surveyor with 15 years of total experience after graduating, 10 years of relevant work experience after graduating and eight years of experience in a similar position.
3. The Authority reviewed the bid submitted by Multiplex Ltd and noted that Mr. Pathias Akabanjuna was proposed by the bidder as a Quantity Surveyor.
1. The Authority however found from a review of documentation submitted by Multiplex Ltd in relation to Mr. Pathias Akabanjuna that the proposed Quantity Surveyor possessed two years and 3 months of experience in a similar position against the requirement of eight years of experience in a similar position.
4. Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023 provides that for this Regulation a "material deviation" is a deviation that:
 - a) Affects substantially, the scope or quality of the supplies or services or the performance of the works to be procured;
 - b) Affects the ability of the bidder to perform the proposed contract;
 - c) Impacts the key factors of a procurement, including cost, risk, time and quality and causes:
 - i. Unacceptable time schedules, where it is stated in the bidding document that time is of the essence;

- ii. Unacceptable alternative technical details, such as design, materials, workmanship, specifications, standards or methodologies;
 - iii. Unacceptable counter-bids with respect to key contract terms and conditions, such as payment; or
 - iv. Terms, price adjustment, liquidated damages, subcontracting or warranty.
5. The Authority found the nomination of Mr. Pathias Akabanjuna as Quantity Surveyor by Multiplex Ltd is non-compliant with the personnel requirements outlined in Clause 6.1 of the solicitation document. While Mr. Pathias meets the academic and registration criteria, the documentation submitted indicated only two years and three months of experience in a similar position, falling significantly short of the mandatory eight years. This shortfall constitutes a material deviation under Regulation 7(4) of the PPDA (Evaluation) Regulations, 2023, as it directly affects the bidder's ability to perform the contract and undermines the quality assurance expected for this key technical role.

5.1.5.2 Experience in implementing Environment, Safety, Health, and Social (ESHS) in previous works

1. The evaluation report indicated that Multiplex Ltd did not meet the requirement of experience in implementing Environment, Safety, Health, and Social (ESHS) in previous works.
2. The Authority noted from a review of the solicitation document issued to bidders that Sub-Factor 6.2.10 of the evaluation methodology and criteria provided that bidders must possess experience in implementing Environmental and Social (ES) aspects in construction projects including but not limited to biodiversity, traffic management, child protection, consents and permits, occupational safety and health, grievance management, waste management and disposal, HIV/AIDS and STIs, accident prevention and management, communication and stakeholder engagement, water resource protection, and gender management.
3. Bidders would meet the requirement of Sub-Factor 6.2.10 by submission of Form 10B and evidence of compliance with ES requirements in previous contracts including but not limited to NEMA certificates, workplace registration certificates from MoGLSD, Environmental and Social Audit, copy of compliance agreements or improvement notice from NEMA, evidence of compliance with water-use requirements (copy of water abstraction permit), copies of development permits, hoarding permits for auxiliary sites in the previous contracts.
4. The Authority reviewed the bid submitted by Multiplex Ltd and found that the bidder submitted Form 10B and ESIA certificates, registration of workplace certificates, and water abstraction permits as evidence of ESHS performance on the previous projects.
5. The Authority however found that the bidder did not submit any documentation or statements indicating how the certificates and permits were complied with, such as, grievance management logs, incident logs, incident root-cause analysis reports, equipment maintenance logs, responses to inspection reports, evidence of environmental audits for support facilities such as worker's camps, environmental compliance audits, the approval of final decommissioning and restoration reports etc.

6. From the above, the Authority found that the bid submitted by Multiplex Ltd did not sufficiently demonstrate experience in implementing Environment, Safety, Health, and Social (ESHS) aspects in previous works, as required under Sub-Factor 6.2.10 of the solicitation document. Although the bidder provided Form 10B and supporting certifications such as ESIA approvals, workplace registration certificates, and water abstraction permits, the submission lacked critical documentation evidencing actual compliance and operationalisation of these requirements. Specifically, there were no grievance management logs, incident reports, audit findings, or other performance records to substantiate how ESHS obligations were fulfilled in past projects. In the absence of such evidence, the bidder's experience in implementing ESHS measures remains unverified and non-compliant with the stated evaluation criteria.

Conclusion

The Authority found that the bid submitted by Multiplex Ltd was correctly found to be non-compliant, resulting in its elimination at the technical evaluation stage. Key personnel proposed by the bidder for the position of Quantity Surveyor did not meet the experiential requirements, while the bidder also failed to adequately demonstrate experience in implementing Environment, Safety, Health, and Social (ESHS) safeguards in previous works.

These deficiencies constitute material deviations under Regulation 7(4) of the PPDA (Evaluation) Regulations, 2023, as they substantially affect the bidder's ability to perform the contract and compromise the scope, quality, and reliability of ESHS safeguards in the proposed works. The cumulative effect of this non-compliance undermined the responsiveness of the bid and justified its elimination during detailed evaluation.

In light of the above, the Authority found **no merit** in the Ground raised.

5.1.6 China Harbour Engineering Co. Ltd

1. The Authority reviewed the evaluation report and noted that China Harbour Engineering Co. Ltd was eliminated during preliminary evaluation of bids on the following grounds:
 - i. The proposed Electrical Engineer did not possess a valid practicing certificate;
 - ii. The proposed Senior Land Surveyor was not registered by a relevant body; and
 - iii. The bidder did not submit evidence of the lease, ownership or hire of various equipment.

5.1.6.1 Electrical Engineer

1. The Authority reviewed the solicitation document and noted that Clause 6.1 of the evaluation methodology and criteria provided that bidders were required to demonstrate that they will have the personnel for the key position of Electrical Engineer possessing a BSc. Electrical Engineering or equivalent, who is a registered/chartered engineer with a valid practicing license with 15 years of total experience after graduating, 10 years of relevant work experience after graduating and five years of experience in a similar position.
2. The Authority reviewed the evaluation report and noted that Mr. Ping Yang Hui, proposed by China Harbour Engineering Co. Ltd as an Electrical Engineer, was found not to possess a valid practicing certificate.

3. The Authority reviewed the bid submitted by China Harbour Engineering Co. Ltd and noted that the bidder proposed Mr. Ping Yang Hui as its Electrical Engineer.
2. The Authority noted from a review of documentation submitted by China Harbour Engineering Co. Ltd in relation to Mr. Ping Yang Hui that the proposed Electrical Engineer possessed a Bachelor of Science degree in Electrical Engineering with 25 years of experience. There was, however, no evidence that Mr. Ping Yang Hui was a registered/chartered engineer with a valid practicing license.
4. Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023 provides that for this Regulation a “material deviation” is a deviation that:
 - a) Affects substantially the scope or quality of the supplies or services or the performance of the works to be procured;
 - b) Affects the ability of the bidder to perform the proposed contract;
 - c) Impacts the key factors of a procurement, including cost, risk, time and quality and causes:
 - i. Unacceptable time schedules, where it is stated in the bidding document that time is of the essence;
 - ii. Unacceptable alternative technical details, such as design, materials, workmanship, specifications, standards or methodologies;
 - iii. Unacceptable counter-bids with respect to key contract terms and conditions, such as payment; or
 - iv. Terms, price adjustment, liquidated damages, subcontracting or warranty.
5. The Authority found that the personnel nominated by China Harbour Engineering Co. Ltd as an Electrical Engineer, i.e. Mr. Ping Yang Hui was non-compliant with the requirements of Clause 6.1 of the solicitation document. While Mr. Ping Yang Hui met the academic and experiential thresholds, the bid submission did not include documentary evidence confirming his status as registered/chartered engineer with a valid practicing license. Given that registration as an engineer with a valid practicing certificate was a mandatory criterion for the position, the absence of such certification rendered the bid non-responsive to the requirement and was a material deviation in accordance with Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023.

5.1.6.2 Senior Land Surveyor

1. The Authority reviewed the solicitation document and noted that Clause 6.1 of the evaluation methodology and criteria provided that bidders were required to demonstrate that they will have the personnel for the key position of Senior Land Surveyor possessing a BSc. Land Surveying or equivalent, who is a registered/chartered engineer with a valid practicing license with 15 years of total experience after graduating, 10 years of relevant work experience after graduating and eight years of experience in a similar position.
2. The Authority reviewed the evaluation report and noted that Mr. Jian Chen, proposed by China Harbour Engineering Co. Ltd as a Senior Land Surveyor, was found not to possess a certificate of registration with a relevant body.

3. The Authority reviewed the bid submitted by China Harbour Engineering Co. Ltd and noted that the bidder proposed Mr. Jian Chen as its Senior Land Surveyor.
4. The Authority noted from a review of documentation submitted by China Harbour Engineering Co. Ltd in relation to Mr. Jian Chen that the proposed Senior Land Surveyor possessed a Bachelor of Science degree in Surveying with 17 years of experience. There was however, no evidence that Mr. Jian Chen possessed a certificate of registration with a relevant body.
5. Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023 provides that for this Regulation a “material deviation” is a deviation that:
 - a) Affects substantially, the scope or quality of the supplies or services or the performance of the works to be procured;
 - b) Affects the ability of the bidder to perform the proposed contract;
 - c) Impacts the key factors of a procurement, including cost, risk, time and quality and causes:
 - i. Unacceptable time schedules, where it is stated in the bidding document that time is of the essence;
 - ii. Unacceptable alternative technical details, such as design, materials, workmanship, specifications, standards or methodologies;
 - iii. Unacceptable counter-bids with respect to key contract terms and conditions, such as payment; or
 - iv. Terms, price adjustment, liquidated damages, subcontracting or warranty.
6. The Authority found that the personnel nominated by China Harbour Engineering Co. Ltd as an Electrical Engineer i.e. Mr. Ping Yang Hui was non-compliant with the requirements of Clause 6.1 of the solicitation document. While Mr. Ping Yang Hui met the academic and experiential thresholds, the bid submission did not include documentary evidence confirming his status as a registered/chartered engineer with a valid practicing license. Given that registration as an engineer with a valid practicing certificate was a mandatory criterion for the position, the absence of such certification rendered the bid non-responsive to the requirement and was a material deviation in accordance with Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023.

5.1.6.3 Equipment

1. The Authority reviewed the solicitation document and noted that Clause 6.2 of the evaluation methodology and criteria provided that bidders were required to demonstrate that they have access to the key equipment located within Uganda, Kenya, Tanzania or Rwanda either by ownership, lease, or hire by attaching documentary evidence of ownership, lease, or hire, such as registration books, agreements. (*Annex 4*). Invoices, bills of lading and purchase orders shall not be considered as evidence of ownership. Bidders with ongoing works/projects in Uganda should provide evidence that the equipment proposed for this project is different from the equipment on ongoing works.
2. The Authority reviewed the evaluation report and noted that the Evaluation Committee found China Harbour Engineering Co. Ltd non-responsive to the requirement of submission of the lease, hire or ownership of a stone crusher, asphalt pavers, crawler dozers, wheel front loaders, dump trucks, water bowsers, motor graders, smooth wheeled rollers, vibrating rollers,

pneumatic tyred rollers, mechanical brooms, concrete mixers, concrete transit mixers, bitumen distributors, hydraulic shovels and grid rollers.

3. The Authority reviewed the bid submitted by China Harbour Engineering Co. Ltd and noted the following regarding the bidder's submission on required equipment:

Table 4: Comparison between the list of equipment as per the bid submitted by China Harbour Engineering Co. Ltd and the requirement in the solicitation document

S/No	Equipment	Minimum Number Required as per the solicitation document	Number proposed as per the list of equipment in the bid submitted by China Harbour Engineering Co. Ltd	Status of ownership, lease or hire
1.	Hot Mix Plant (batch type only, with electronic and computer controls and vibratory screens. 60 tons/hour capacity	1	1	Owned Logbook attached.
2.	Stone crusher with screening unit (Minimum capacity 50 tons/ hour)	1	None	No documentation of lease, ownership or hire submitted.
3.	Asphalt Paver capable of laying 7m width, fitted with electronic sensors for automatic level control	2	None	No documentation of lease, ownership or hire submitted.
4.	Crawler Dozer + Ripper D8, 250 to 350 HP	4	None	No documentation of lease, ownership or hire submitted.
5.	Wheel Front End Loader 170HP	3	2	Owned Submitted 2 logbooks i.e. T857DWS and T856DWS.
6.	Excavators 0.25 – 0.4 m3 SAE bucket 140 HP	4	4	Owned Submitted 4 log books i.e. T476DXC, T493DXC, T221EEA, and T216EEA
7.	Dump Truck (Tipper Truck) 10 – 15 m3	12	8	Owned Submitted 8 log books i.e. T8552DWF, T489DXC, T853DWF, T908EDZ, UBA 599S, UBA 398S, UBA 366S, UBA 281S.

S/No	Equipment	Minimum Number Required as per the solicitation document	Number proposed as per the list of equipment in the bid submitted by China Harbour Engineering Co. Ltd	Status of ownership, lease or hire
8.	Water Bowser 12,000 litres	2	None	No documentation of lease, ownership or hire submitted.
9.	Motor Grader 140 to 185HP	4	1	Owned Submitted 1 log book, i.e. UBA 838S.
10.	Smooth Wheeled Roller 10-12 tons	4	None	No documentation of lease, ownership or hire submitted.
11.	Vibrating Roller 12-14 tons	4	2	Owned Submitted 2 log books, i.e. T87DXC and UBA 969R.
12.	Pneumatic Tyred Roller up to 16 tons	3	3	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.
13.	Mechanical broom	2	2	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.
14.	Concrete mixer 0.5 – 1.0 m ³	4	4	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd but did not submit any documentary evidence that the lessor owned the equipment.
15.	Concrete Transit Mixer	4	4	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd, but did not submit any documentary evidence

S/No	Equipment	Minimum Number Required as per the solicitation document	Number proposed as per the list of equipment in the bid submitted by China Harbour Engineering Co. Ltd	Status of ownership, lease or hire
				that the lessor owned the equipment.
16.	Mobile Crane 40 tons	2	2	Owned Submitted 2 log books, i.e. T482DXC and T542DXC.
17.	Bitumen Distributor 8000litres	2	2	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.
18.	Hydraulic shovel 1.0 – 1.5 m ³	2	2	Submitted a lease agreement with Hansom Eastern Inv. Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.
19.	Grid Roller 10 – 13.5 ton	2	2	Submitted a lease agreement with Hansom Eastern Inv. Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.
20.	Low-bed	2	2	- Owned one piece of equipment as per the log book with Reg No. T526EED. - Submitted a lease agreement for the 2nd low bed with Hansom Eastern Inv. Co (U) Ltd, but did not submit any documentary evidence that the

S/No	Equipment	Minimum Number Required as per the solicitation document	Number proposed as per the list of equipment in the bid submitted by China Harbour Engineering Co. Ltd	Status of ownership, lease or hire
				lessor owned the equipment.
21.	A set of sufficient survey equipment for setting out and control of works, such as a GPS, a total station and an automatic level	4	4	Submitted a lease agreement with Hansom Eastern Inv Co (U) Ltd, but did not submit any documentary evidence that the lessor owned the equipment.

4. From the Table above, the Authority found that:

- i. China Harbour Engineering Co. Ltd submitted logbooks for several pieces of equipment, including the hot mix plant, excavators, dump trucks, mobile cranes, and vibrating rollers, which were accepted as valid proof of ownership.
- ii. For multiple critical equipment, including the stone crusher, asphalt pavers, crawler dozers, water bowsers, motor graders, smooth wheeled rollers, and others, China Harbour Engineering Co. Ltd either:
 - a) Did not submit any documentation of ownership, lease, or hire; or
 - b) Submitted lease agreements without accompanying evidence that the leasing Entity (Hansom Eastern Inv. Co (U) Ltd) actually owned the equipment in question.

5. Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023 provides that for this Regulation, a “material deviation” is a deviation that:

- a) Affects substantially the scope or quality of the supplies or services or the performance of the works to be procured;
- b) Affects the ability of the bidder to perform the proposed contract;
- c) Impacts the key factors of a procurement, including cost, risk, time and quality and causes:
 - i. Unacceptable time schedules, where it is stated in the bidding document that time is of the essence;
 - ii. Unacceptable alternative technical details, such as design, materials, workmanship, specifications, standards or methodologies;
 - iii. Unacceptable counter-bids with respect to key contract terms and conditions, such as payment; or
 - iv. Terms, price adjustment, liquidated damages, subcontracting or warranty.

6. This failure to provide complete and verifiable documentation for the full range of required equipment constituted a material deviation in accordance with Regulation 7 (4) of the PPDA (Evaluation) Regulations, 2023. The bidder did not meet the threshold for demonstrating

access to all key equipment as required and was consequently correctly eliminated during the detailed evaluation of bids.

Conclusion

The Authority found that China Harbour Engineering Co. Ltd failed to meet the mandatory requirements for both access to equipment and key personnel qualifications, i.e. Electrical Engineer and Senior Land Surveyor. The Evaluation Committee's determination of non-responsiveness was therefore correct and justified.

In light of the above, the Authority found **no merit** in the grounds raised.

5.2 *Whether the bid submitted by China Railway No. 5 Group Co. Ltd was correctly evaluated*

The Authority reviewed the procurement action file and the bid submitted by China Railway No. 5 Group Co. Ltd and found that evaluation of the bid submitted by the bidder was undertaken in accordance with the PPDA Act, Cap. 205, PPDA Regulations, 2023 Guidelines, 2024 and the solicitation document as indicated in *Tables 5, 6, 7, 8 and 9 below*.

Table 5: Preliminary examination of the bid submitted by China Railway No. 5 Group Co. Ltd

S/No	Evaluation Criteria	Status of compliance of China Railway No. 5 Group Co. Ltd
1.	A copy of the bidder's valid trading license or equivalent and a copy of the bidder's certificate of registration or equivalent for bidders not currently registered with the Authority	Trading licence and certificate of incorporation submitted. Complies
2.	A statement in the bid submission sheet that the bidder meets the eligibility criteria stated in ITB 4.1 and 4.4	Complies
3.	A declaration in the bid submission sheet of nationality of the bidder	Complies
4.	A declaration in the bid submission sheet that the bidder is not under suspension by the authority	Complies
5.	Fulfilment of obligations to pay taxes evidenced by a valid tax clearance certificate addressed to Kira MC or its equivalent (for a tax period ending 30 June 2025), Foreign firms shall submit an equivalent of Tax Clearance Certificates from their Countries of domicile for the tax period above	Complies
6.	Fulfilment of obligations to pay Social Security contributions in Uganda where applicable or its equivalent. This shall be evidenced by a valid National Social Security Certificate (NSSF) by the bid closing date	Certificate submitted valid up to 25 th July 2025
7.	The Beneficial Ownership Declaration Form. The bidder shall submit details of the beneficial owners	Complies
8.	Bid validity	Complies

S/No	Evaluation Criteria	Status of compliance of China Railway No. 5 Group Co. Ltd
9.	Code of Ethical Conduct in Business for Providers and Bidders	Signed by Mr. Li Peng
10.	Code of ethical conduct for ESHS	Signed by all proposed staff.
11.	Original receipt for the purchase of Tender Documents	UGX 300,000 Complies
12.	Site visit Certificates from the either of the two entities: Mukono DLG or Kira MC	Kira Municipal Council signed by the Municipal Engineer
13.	The Bid Submission Sheet dully signed by authorised representative of the bidder in accordance with ITB Sub-Clause 15.2 and 34.3	Signed by Mr. Li Peng
14.	The Price Schedule or Bill of Quantities in accordance with ITB Clause 16 and 17	
15.	A Power of Attorney in accordance with ITB 22.2	Mr. Li Peng was appointed as attorney. Notarisation certificate seen. Complies
16.	An authentic Bid Security in accordance with ITB Clause 20	Stanbic Bank (U) Ltd UGX 510,000,000
17.	Letter introducing the PDE to the bidder's bankers and authorizing the bank to provide necessary information-ITB 15.1 (i)	Complies
18.	List of employers in the last three years TB15.1 (ii)	Form 6 submitted
19.	Proposals for subcontracting components of the works amounting to at least 30 percent of the Contract Price.	PHI Engineering Services (PES) Limited Complies
20.	Letters from insurance companies confirming that they are willing to provide the required insurance cover under the Contract -ITB 15.1 (i)	APA Insurance Complies
21.	Form 4 – Bidder information sheet	Complies
22.	Form 4 A – Party to JV / Consortium/association Information Sheet	Complies
23.	Form 5 – Historical Contract Non-Performance	Complies
24.	Form 5A- Pending Litigation	Complies
25.	FORM 5 B- Environmental, Social, Health and Safety Performance Declaration	Complies
26.	Form 6-Current Contract Commitments / Works in Progress	Complies
27.	Form 6-Financial Situation	Complies
28.	Form 7-Average Annual Turnover	Complies
29.	Form 8-Financial Resources	Complies
30.	Form 9-Experience, General Experience	Complies

S/No	Evaluation Criteria	Status of compliance of China Railway No. 5 Group Co. Ltd
31.	Form 10 A (a)- Specific Experience	Complies
32.	Form 10 A (b) Specific Experience in Key Activities in Managing Environmental and Social Safeguards Activities	Complies
33.	Form 11 Local Content Plan	Complies
34.	Plan for subcontracting to at least 30% of the Contract Price to a Local Provider.	Complies

Table 6: Detailed evaluation

S/No	Technical Evaluation Criteria	Submission by China Railway No. 5 Group Co. Ltd
	Acceptance of the conditions of the proposed contract	Bidder meets the requirement, as per their bid submission sheet, Item (b) Pg 02 of Vol 1/3
	Acceptable completion schedule	Completion period of 486 days (16.3months), equivalent to less than 18 months as required. Mobilisation was shown. Demobilisation was not shown, however, because the handover/end date is 16.3 months, the balance of time was found sufficient for demobilization. Page 132 Vol1/3
	Acceptability of the proposed program (work method and schedule), including relevant drawings and charts	The proposed program was inclusive of Mobilization, clearing and grubbing, excavation and fill, swamp fill, construction of base and asphalt layers, structure construction, ancillary activities (marking, lighting, bus shelters, signage) and handover.
	Proposed Site Organization	As per the organisation structure presented, both the head office and site office staff are linked, through explanation and presentation on the same page, and all required project staff are presented as per the representative departments shown, and footnote connecting to the recommended staff list. Pg 71 of Vol 1/3
	Method Statement	Method statement was presented Page 072 - 121(48pages) Vol 1/3, covering: personnel, plant, and materials, forward maintenance, quality control, site clearance, earthworks, subgrade, subbase, stone base, AC20 asphalt, culvert and drains, street lights, traffic signals, completion, materials acquisition, quarry.

S/No	Technical Evaluation Criteria	Submission by China Railway No. 5 Group Co. Ltd
		Equipment and manpower required at each phase of the road construction were presented throughout the planned methodology. Planned materials testing references and approaches were presented for various phases of the project, and project-specific materials were referred to. Relocation of utilities was presented There appears to be a delay in the commencement of culvert drainage works, grass and tree planting weren't seen, but cross cross-reference can be made to the ESMP submitted.
	Mobilization Schedule	Mobilization and demobilisation were presented on Pages 0126 of Vol 1/3. schedule is well explained for all equipment. Includes mobilization and demobilisation of all personnel, earthwork equipment, and plant for asphalt, stone quarry.
	Sustainable Procurement and ESHS Code of Conduct and Environment and Social Management Plan	The Bidder presented MSIPs, which entailed defined objectives, scope and purpose. The bidder presents an organisational chart that shows the safeguards team reporting directly to the project manager. The bidder has provided a competent safeguards team, including the environment/safeguards. The bidder presented a comprehensive elaboration of ESHS while undertaking project implementation on biodiversity management, traffic management plan, child protection, consent permits, occupational health and safety, grievance management, waste management and disposal, HIV/AIDs and STIs, accidental prevention and management, community and stakeholder management., water resource management and gender management. The bidder extensively discussed performance along the selected thematic ES safeguards backed by the

S/No	Technical Evaluation Criteria	Submission by China Railway No. 5 Group Co. Ltd
		statutory approvals obtained during the implementation of the project.

Table 6(b): Personnel

S/No	Required Personnel	Submission by China Railway No. 5 Group Co. Ltd
1.	Project Manager	Chen Bin
	Contractor's Representative (Project Manager) B.Sc. Civil Engineering or Equivalent; Registered/Chartered Engineer with a Valid practicing licence	Bachelors Degree in Surveying Engineering on 1 st July 1996 from China University of Mining and technology Registered on 12 th Nov 2008 Licence No. 3405001236 29 years of experience
	Minimum years of relevant Work Experience (15 years)	Has the required 15 years' experience.
	Total work experience (20 years)	Has the 29 years' experience
	Experience in similar position (10 years)	Has 14 years experience in similar position
	Site/Earthworks Engineer	Kisembo Muyonjo
2.	B.Sc. Civil Engineering or Equivalent; Registered/Chartered Engineer with a Valid practicing licence	Bachelor of Engineering in Civil and Building Engineering awarded on 27 th February 2009 from Kyambogo University Registered on 17 th May 2016 Licence No. 964
	Minimum years of relevant Work Experience (10 years)	Has the required 10 years' experience
	Total work experience (15 years)	Has the required 15 years' experience
	Experience in similar position (08 years)	Has 10 years' experience in similar position
3.	Plant and Equipment Foreman	Julius Mutagubya
	B.Sc. Mechanical Engineering or Equivalent	B. Sc Mechanical Design, Manufacturing and Automation awarded on 17 th October 2014
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years' experience.
	Total work experience (15 years)	Has the relevant 15 years of working experience.
	Experience in similar position (08 years)	Has 8 years of experience in a similar position.

S/No	Required Personnel	Submission by China Railway No. 5 Group Co. Ltd
	Plant and Equipment Foreman	Li Hangjun
	B.Sc. Mechanical Engineering or Equivalent	B.Sc. Mechanical Design, Manufacturing & Automation from Xi'an Technology University
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years' experience.
	Total work experience (15 years)	Has the relevant 15 years of working experience.
	Experience in similar position (08 years)	Has 8 years' experience in a similar position having worked with Chuangye Avenue extension section, Stage improvement of Nyaru-Iten road.
	Plant and Equipment Foreman	Tao Xian
	B.Sc. Mechanical Engineering or Equivalent	B.Sc. Mechanical Design, Manufacturing & Automation from Chagsha University of Science and Technology Chengnan College awarded on 30 th June 2010
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years' experience.
	Total work experience (15 years)	Has the relevant 15 years of working experience.
	Experience in similar position (08 years)	Has the 8 years' experience in similar position.
4.	Drainage and Structures Engineer	Mark Leo Katika
	B.Sc. Civil Engineering or Equivalent. Registered/Chartered Engineer with a Valid practicing licence	BSC Engineering awarded on 20 th December 2007 by the University of Pune Registered on 17 th May 2016 Certificate No. 1084
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years working experience.
	Total work experience (15 years)	Has over 16 years work experience.
	Experience in similar position (8 years)	Has 8 years' experience in similar position.
5.	Electrical Engineer	Allan Kimera
	B.Sc. Electrical Engineering or Equivalent; Registered/Chartered Engineer with a Valid practicing licence	BSc. Electrical engineering dated January 2009 Registered September 2020 Certificate No. PE 1421
	Minimum years of relevant work experience (10 years)	Has 16 years relevant work experience

S/No	Required Personnel	Submission by China Railway No. 5 Group Co. Ltd
	Total work experience (15 years)	Has 16 years' experience
	Experience in similar position (5 years)	Has 8 years' experience in similar position
6.	Quantity Surveyor	Edgar Muzinya
	B.Sc. Quantity Surveying or Equivalent; Registered with a relevant body	B.Sc. Civil Engineering of 2014 Registered on 2023 Licence No. 1725
	Minimum years of relevant Work Experience (10 years)	Has the relevant experience of 11 years
	Total work experience (15 years)	Has the 15 years' experience
	Experience in similar position (8 years)	Has the relevant 8 years' experience in similar position
7.	Senior Land Surveyor	Jesca Ausio
	B.Sc. Surveying or Equivalent; Registered with a relevant body	BSC. Surveying obtained in 2013 Registered 2024 Licence No. 323
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years' experience
	Total work experience (15 years)	Has over 15 years work experience
	Experience in similar position (08 years)	Has the required experience in similar position.
8.	Materials and Pavement Engineer/Quality Manager (I)	William Kaabi
	B.Sc. Civil Engineering or Equivalent; Registered/Chartered Engineer with a Valid practicing licence	BSc. Civil Engineering obtained in 2018 Registered in 2024 Licence. No 1805
	Minimum years of relevant Work Experience (10 years)	Has the relevant 10 years work experience
	Total work experience (15 years)	Has total work experience
	Experience in similar position (08 years)	Has over 11 years work experience in similar position
9.	Environmental/Safeguards Manager	Mark Pias Amucu
	BSc. Environmental Science or Equivalent; Registered environmental practitioner	BSc. Environmental Science Technology and Management NEMA certificate CC/EIA/317/25

S/No	Required Personnel	Submission by China Railway No. 5 Group Co. Ltd	
	Minimum years of relevant Work Experience (08 years)	Has the relevant experience required	
	Total work experience (10 years)	Has the total work experience of 15 years	
	Experience in similar position (05 years)	Has over 10 years' experience in similar position	
10.	Health and Safety Officers	Tonny Taseka	Kennedy Nuwahereza
	BSc. Health and Safety or equivalent; Registered environmental practitioner	Bachelors degree in Development Studies obtained in 2015. NEBOSH certificated obtained in February 2019	Bachelors of Procurement and Logistics Management 2015. Professional certificate, Diploma in environmental Health and safety of April 2022
	Minimum years of relevant Work Experience (08 years)	He has the 8 years of relevant experience in road works	He has the 8 years of relevant experience
	Total work experience (10 years)	10 years, 7 months of total work experience.	He has 11 years of total work experience.
	Experience in similar position (05 years)	He has the required 9years & 5months in similar position	Has 6years in similar position.
11.	Social Development Officers	Lisa Ayet Olango	Barbara Mpagi Nganda
	BA. Social Science, BA. Social Works and & Social Administration or Equivalent	Bachelors of Industrial and Organisational Psychology, 2009	BA. Social Works and Social Administration
	Minimum years of relevant Work Experience (08 years)	She has 13 years of relevant experience	15 years, 2months of relevant experience
	Total work experience (10 years)	Has 13yrs of total work experience	15 years, 2months of total work experience
	Experience in similar position (06 years)	Has 13yrs of similar work experience in same position	15 years, 2months of relevant experience
	Conclusion	Compliant	

Table 6(c): Equipment

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
1	Hot Mix Plant (batch type only, with electronic and computer controls and vibratory screens. 60 tons/hour capacity)	1	Enclosed a Tax Invoice Changsha Langfang deji machinery technology Co. Ltd Ref No. 1300232130, Dated 25 th September 2023
2	Stone crusher with screening unit (Minimum capacity 50 tons/ hour)	1	Enclosed a Tax Invoice Shanghai Yuantong industrial Co. Ltd Ref No. 3100223130, dated 2 nd March, 2023
3	Asphalt Paver capable of laying 7 m width fitted with electronic sensors for automatic level control	2	- Enclosed a Tax Invoice Hunan Sany Road Machinery Co. Ltd Ref No. 4300232130, 13th November 2023 - Enclosed a Tax Invoice Hunan Sany Road Machinery Co. Ltd Ref No. 4300232130, dated 13th November, 2023
4	Crawler Dozer + Ripper D8, 250 to 350 HP	4	- Enclosed a Tax Invoice Hunan Shantui Engineering Machinery Co. Ltd Ref No. 4300232130, dated 21st February, 2023 - Enclosed a Tax Invoice Hunan Shantui Engineering Machinery Co. Ltd Ref No. 4300232130, dated 21st February, 2023 - Enclosed a Tax Invoice Shandong Shantui Engineering Machinery Import and Export Co. Ltd Ref No. 3700231160, dated 30th May, 2023 - Enclosed a Tax Invoice Changsha Branch of the Mechanic Company of China Railway No.5 Engineering Group Ref No. 4300151130, dated 25th August, 2015
5	Wheel Front End Loader 170HP	3	- Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 4th January, 2018 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 4th January, 2018 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of Xushou Construction Machinery Group Import and Export Co. Ltd Ref No. 3200234160, dated 18th December 2023

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
6	Excavators 0.25 – 0.4 m3 SAE bucket 140 HP	4	• Enclosed a Tax Invoice Xushou Construction Machinery Group Import and Export Co. Ltd Ref No. 3200234160, dated 18th December 2023 • Enclosed a Tax Invoice Xushou Construction Machinery Group Import and Export Co. Ltd Ref No. 3200234160, dated 18th December 2023 • Enclosed a Tax Invoice Xushou Construction Machinery Group Import and Export Co. Ltd Ref No. 3200234160, dated 18th December 2023 • Enclosed a Tax Invoice Xushou Construction Machinery Group Import and Export Co. Ltd Ref No. 3200234160, dated 18th December 2023

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
7	Dump Truck (Tipper Truck) 10 – 15 m ³	12	• Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th February 2018 • Enclosed a Tax Invoice HOWO Electromechanical Import and Export Co. Ltd Ref No. 4200193160, dated 15th February 2018
9	Water Bowser 12,000 litres	2	• Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
			Engineering Group, Ref No. 4300162160, dated 6th February 2018 Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group, Ref No. 4300162160, dated 6th February 2018
10	Motor Grader 140 to 185HP	4	- Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th March 2018 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th March 2018 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th March 2018 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 6th March 2018
11	Smooth Wheeled Roller 10-12 tons	4	- Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 21st March 2017 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 21st March 2017 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 21st March 2017 - Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 21st March 2017
12	Vibrating Roller 12-14 tons	4	Enclosed logbooks for UAW 556T, UAW 551T, UAW 835T, and UAW 551T
13	Pneumatic Tyred Roller up to 16 tons	3	Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
			Engineering Group Ref No. 4300513130, dated 24th March 2016 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300513130, dated 17th March 2016 • Enclosed a Tax Invoice Changsha Branch of Mechanic company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 7th June 2017
14	Mechanical broom	2	• Enclosed a Tax Invoice from Xuzhou Zhongye Construction Machinery Co. Ltd Ref No. 3200184130, dated 10th April 2019 • Enclosed a Tax Invoice from Tianjin Zhonglian Construction Machinery Co. Ltd Ref No. 3200184130, dated 10th April 2019
15	Concrete mixer 0.5 – 1.0 m3	4	• Enclosed a Tax Invoice from Zhongchen (Tianjin) International Trade Co. Ltd Ref No. 251220000004442802, dated 17th January 2025 • Enclosed a Tax Invoice from Zhongchen (Tianjin) International Trade Co. Ltd Ref No. 251220000004442802, dated 17th January 2025 • Enclosed a Tax Invoice from Zhongchen (Tianjin) International Trade Co. Ltd Ref No. 251220000004442802, dated 17th January 2025 • Enclosed a Tax Invoice from Zhongchen (Tianjin) International Trade Co. Ltd Ref No. 251220000004442802, dated 17th January 2025
16	Concrete Transit Mixer	2	• Enclosed a Tax from China National Heavy Duty Truck Group Hubei Howo Special Purpose Vehicle Co. Ltd Ref No. 2442200000022408332 dated 19th March 2024 • Enclosed a Tax from China National Heavy Duty Truck Group Hubei Howo Special Purpose Vehicle Co. Ltd Ref No. 2442200000022408332 dated 19th March 2024

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
			- Enclosed a Tax from China National Heavy Duty Truck Group Hubei Howo Special Purpose Vehicle Co. Ltd Ref No. 2442200000022408332 dated 19th March 2024 - Enclosed a Tax from China National Heavy Duty Truck Group Hubei Howo Special Purpose Vehicle Co. Ltd Ref No. 2442200000022408332 dated 19th March 2024
17	Mobile Crane 40 tons	2	Enclosed a Lease Agreement for Equipment from Double Q Co. Ltd
18	Bitumen Distributor 8000litres	2	- Enclosed a Tax from Zhejiang Meitong Road Construction Machinery Co. Ltd Ref No. 3300232130 dated 11th March 2024 - Enclosed a Tax from Zhejiang Meitong Road Construction Machinery Co. Ltd Ref No. 4300164160 dated 2nd July 2019
19	Hydraulic shovel 1.0 – 1.5 m3	2	- Enclosed a Tax Invoice from Changsha Branch of Mechanic Company of China Railway No.5 Engineering Group Ref No. 4300162160, dated 1st January 2018 - Enclosed a Lease Agreement for Equipment from Double Q Co. Ltd
20	Grid Roller 10 – 13.5 ton	2	Enclosed a Lease Agreement for Equipment from Double Q Co. Ltd
21	Low-bed	2	- Enclosed a Tax from Invoice Changsha Branch of Mechanic company of China National Heavy Duty Truck Group Hubei special Purpose Vehicle Co. Ltd Ref No. 24400000022500061 dated 19th March 2024 - Enclosed a Tax from Invoice from Changsha Branch of the Mechanic Company of China Railway No.5 Engineering Group Ref No. 4300174160 dated 4th November 2018
22	Set of sufficient survey equipment for setting out and control of works, such as a GPS, a total station and an automatic level	1	- Enclosed a Tax from Invoice from Xiaosong Engineering Machinery Co. Ltd Ref No. 4300164160 dated 19th January 2019 - Enclosed a Tax from Invoice from Xiaosong Engineering Machinery Co. Ltd Ref No. 4300164160 dated 11th January 2019

No	Equipment Type and Description/ Capacity	Minimum Number required	Submission by China Railway No. 5 Group Co. Ltd
			- Enclosed a Tax from Invoice from Bozhi Instrument Store, Futian District, Shenzhen Ref No. 4403181130 dated 25th July 2018 - Enclosed a Tax from Invoice from Bozhi Instrument Store, Futian District, Shenzhen Ref No. 4403181130 dated 25th July 2018
	Conclusion		Compliant

Table 7: Examination of qualification and eligibility requirements in the bid submitted by China Railway No. 5 Group Co. Ltd

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
6.2.2 Pending Litigation	All pending litigation shall in total not represent more than Twenty percent (20 %) of the Bidder's net worth and shall be treated as resolved against the Bidder.	Form5A	Bidder declares on Form 5a that he has NO record of pending litigation processes.
6.2.3 Declaration of Environmental, Social, Health, and Safety (ESHS) past performance	Declare any civil works contracts that have been suspended or terminated and/or performance security called by an employer for reasons related to the non-compliance of any environmental, or social, or health or safety requirements or safeguard in the past five years.	Form5B ESHS Performance Declaration	Bidder presented Form 5 B. A declaration was made with no non-compliances in the management of ESHS in previous assignments
6.2.6 Financial Resources	The Bidder must demonstrate access to, or availability of, financial resources such as liquid assets, unencumbered real assets, lines of credit, and other financial means, other than any contractual advance payments to meet: The following cash-flow requirement of 10 billion	Form 8 and line of credit	Letter from Bank of China, Shanxi Branch expiring on 10 th November 2025 offering UGX 806Billion every four months.

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
	every 4 months' cycle and the overall cash flow requirements for this contract and its concurrent commitments.		
6.2.7 General Experience	Experience under contracts in the role of contractor, subcontractor, or management contractor for the last three (03) years before the bid submission deadline, and with activity in at least <u>Six</u> months in each year.	Form 9 and Certificates of Completion or Substantial Completion	Bidder presents the following general experience: • Contract GMSG 2020-of Golmud - Laomangya Highway expansion project • Contract SY21 of the pavement works of the sheyang-Yancheng Highway project • Lot D.S04.X-TA01 of general contracting of Nanjing-Chuhe (suburb railway) Nanjing section project
6.2.8 Specific Experience	(a)Participation as a contractor, management contractor, or subcontractor, in at least two contracts within the last five years, each with a value of at least Uganda Shillings 40 Billion that have been successfully and substantially completed (at least 70 percent complete) and that are similar to the proposed works. The similarity shall be based on the physical size, & complexity, technology or other characteristics as described in Section 6, Statement of Requirements.	Form 10 and Certificates of Completion or Substantial Completion	Bidder presents the following specific experience 1. Civil works for Upgrading of Town Roads (15.5Km) Masindi Municipality and Kigumba Town Council under Kigumba – Bulima Road (69Km) worth UGX 52,908,495,908 2. Civil Works for the Upgrading of Kigumba – Bulima - Kabwoya Road (135Km) from Gravel to paved (Bitumen) standards Lot1 Kigumba Bulima Road (69Km) worth UGX 214,892,488,882

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
	The similarity of the contracts shall be based physical size complexity, construction methods /technology or other characteristics as described in Section VII, Scope of Works. The minimum key requirements shall include upgrading/ reconstruction of not less than 14 km of roads in an urban environment, laying of crushed stone aggregate, dense bituminous macadam, asphalt concrete and installation of traffic signals.		3. Civil Works for the Upgrading of Kigumba – Bulima - Kabwoya Road (135Km) from Gravel to paved (Bitumen) standards Lot2 Bulima – Kabwoya Road (66Km) worth UGX 167,189,021,435
6.2.9 Specific Experience	For the above or other contractsexecutedduringt heperiodstipulatedin6.2.8 (a)above, a minimum experience in the following key activities:	Form 10 and copies of the contracts providing the scope of the works	
	Gravel fill and subgrade – 30,000m ³		Project 1: 91,696 M ³ Project 2: 293,924 M ³ Project 3: 184,639 M ³
	Scarification and re-compaction of existing layers– 6,000m ³		
	Crushed Stone Subbase or Base – 20,000m ³		Project 1: 17,408 M ³ Project 2: 41,859 M ³ Project 3: 30,057 M ³
	Asphalt concrete Surfacing – 3,000m ³		Project 1: 3,668 M ³ Project 2: 9,797 M ³ Project 3: 5,457 M ³
	Culvert installation – 5,000m		Project 1: 11,031 M Project 2: 10,660 M Project 3: 4,226 M
6.2.10 Specific Experience-	Experience in Implementing Environmental and social	Form 10B and evidence of	1. Civil works for Upgrading of Town

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
Environment and Social Activities	(ES) aspects in construction projects including but not limited to: • Biodiversity, • Traffic management, • Child protection, • Consents and permits, • Occupational safety and health, • Grievance management, • Waste management and disposal, • HIV/AIDS and STIs, • Accident prevention and management, • Communication and stakeholder engagement, • Water resource protection, • Gender management.	compliance with ES requirements in previous contracts including but not limited to NEMA certificates, Workplace registration certificates from MoGLSD, Environmental and Social Audit-copy of Compliance agreements or improvement notice from NEMA, evidence of compliance with water-use requirements (copy of water abstraction permit), copies of Development permits, hoarding permits for auxiliary sites in the previous contracts.	Roads (15.5Km) Masindi Municipality and Kigumba Town Council under Kigumba – Bulima Road (69Km) worth UGX 52,908,495,908 2. Civil Works for the Upgrading of Kigumba – Bulima - Kabwoya Road (135Km) from Gravel to paved (Bitumen) standards Lot1 Kigumba Bulima Road (69Km) worth UGX 214,892,488,882 3. Civil Works for the Upgrading of Kigumba – Bulima - Kabwoya Road (135Km) from Gravel to paved (Bitumen) standards Lot2 Bulima – Kabwoya Road (66Km) worth UGX 167,189,021,435 The bidder has given both a narrative of implementation of ESHS & OSH actions, and evidences of implementation of the same as requested in Form 10 (B).
6.2.11	In accordance with the PPDA guideline issued on 01 March 2017, and the local content Bill 2019, the bidder must submit evidence of a sub-contracting	Form 11	Letter of intent to sub-contract PHI Engineering Services (PES) Limited dated 2 nd July 2025 attached to Form 11.

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
	arrangement or other agreement with a local company or local companies (<i>A local company is defined as a company registered in Uganda and wholly owned by Ugandans</i>) that shall include details of the works with the local company/ies amounting to at least 30% of the scope of contracted works.		Drainage, concrete, stone pitching, gabions, clearing Earthworks, ancillaries, landscaping and grassing amounting to 36.5% of the value of works. The company has two directors i. James Balyejusa ii. Margaret Balyejusa
6.2.12	The bidder shall submit details of the registration certificates and certificates of incorporation of the local company (ies)	Form 11	PHI Engineering Services (PES) Attached certificate of incorporation dated 26 th September 1980
6.2.13	The local company in (ii) above shall submit particulars at least one Key Staff with at a degree in Engineering to be employed by the Local Company with an active role in the company's site operations.	Form 11	Attached CV of Eng. Patrick Ssonzi Kiwanuka who possesses a Bsc Civil Engineering, 2016. Registered Engineer, Feb 2024
6.2.14	The Bidder shall submit details of previous construction experience gained by the Local company (ies) in road construction.	Form 9 and Certificates of Completion or Substantial Completion	1. Civil works for the upgrading of town roads (7.5km) in Pallisa and Kumi (12.2km) from gravel to bituminous standard 2. Emergency reconstruction of Saaka swamp crossing 3. Term Maintenance of Kamuli-Kaliro road (46km) and Kamuli-Bukungu road (68km)
6.2.15	The bidder shall submit copies of the sub-contract agreement with the local	Sub-contract agreements	Letter of intent to sub-contract PHI Engineering Services (PES) Limited

Sub-Factor	Requirement	Documents required	Submission by China Railway No. 5 Group Co. Ltd
	company/ies detailing the scope of works that are to be executed by the local company		dated 2 nd July 2025 attached to Form 11.

3.0 CONCLUSION AND RECOMMENDATION

In light of the findings above, the Authority found **no merit** in the Grounds raised and recommends that the procurement should proceed to its logical conclusion.