



**PUBLIC PROCUREMENT AND DISPOSAL  
OF PUBLIC ASSETS AUTHORITY**

*"Regulating for Results"*

**PROCUREMENT AND DISPOSAL AUDIT REPORT FOR  
UGANDA ELECTRICITY DISTRIBUTION COMPANY  
LIMITED FOR THE FINANCIAL YEAR 2024/2025**

**JANUARY 2026**

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## **Acronyms**

AO	Accounting Officer
CC	Contracts Committee
EC	Evaluation Committee
FY	Financial Year
GCC	General Conditions of the Contract
HPDU	Head, Procurement and Disposal Unit
LPO	Local Purchase Order
NOBEB	Notice of Best Evaluated Bidder
ODB	Open Domestic Bidding
PDE	Procuring and Disposing Entity
PDU	Procurement and Disposal Unit
PPDA	Public Procurement and Disposal of Public Assets Authority
SBD	Standard Bidding Document
SCC	Special Conditions of the Contract
UEDCL	Uganda Electricity Distribution Company Limited
UGX	Uganda Shillings

## EXECUTIVE SUMMARY

The Public Procurement and Disposal of Public Assets Authority (PPDA) carried out a procurement and disposal audit of Uganda Electricity Distribution Company Limited (UEDCL). The audit covered a representative sample of 19 procurement transactions under the Financial Year 2024/2025.

The overall objective of the audit was to assess and establish the degree of compliance of the UEDCL's procurement system, process, and disposal process with the provisions of the PPDA Act, Cap 205, PPDA Regulations, 2023, and PPDA Guidelines, 2024 and the level of procurement performance over the audit period.

From the findings of the audit exercise, the performance of UEDCL in the Financial Year 2024/2025 was **Moderately Satisfactory** with an overall weighted average risk rating of **31%**. The risk rating was weighted to determine the overall risk level of the Entity as detailed in Chapter 3 of the audit report.

Based on the sampled procurements, the following key positive issue was observed during the audit:

**Existence of functional procurement structure;** each stakeholder in the procurement process played their role without usurping the powers of another or interfering in another stakeholder's role, starting from the Accounting Officer, User Departments, Procurement and Disposal Unit, Contracts Committee and Evaluation Committee.

Despite the Moderately Satisfactory performance, the following key exceptions were noted:

1. The Entity's procurement plan was not fully implemented. Transactions worth UGX 115,461,736,469 (representing 33% of the plan) remained unimplemented by the end of the financial year 2024/2025. Failure to fully implement the procurement plan denies services to the intended beneficiaries and also delays the achievement of desired outcomes.
2. The Accounting Officer did not constitute a Board of Survey or enlist a User Department to review and to identify public assets to be disposed of, contrary to Regulation 2 of the PPDA (Disposal of Assets) Regulations, 2023. Consequently, the entity did not prepare and submit a disposal plan to the Authority for the year 2024/2025. This causes the already obsolete assets to continue to depreciate, and less value may be obtained by the Entity.
3. The previous audit recommendations for Financial Year 2023/2024 were not fully implemented. Three out of the seven audit recommendations were not implemented, an indicator of weak internal controls in the Entity, thus hindering improvement in the Entity's performance of the procurement function.
4. There were delays at different stages of the procurement process in transactions worth UGX 5,324,069,840. Three transactions worth UGX 1,475,002,539 experienced an average delay of 39 working days between clearance by the Solicitor General and contract signing. Submission of draft contracts for clearance was delayed by an average of 36 working days for three

contracts. Delays contravene Section 51 of the PPDA Act Cap, 205. Delays lead to the postponement of the commencement of critical projects and the delivery of essential services.

5. Unauthorised counter-offer in the procurement of the supply of pole mount metallic meter boxes under framework contract, maintenance and support of call center CRM- CONVOX worth UGX 3,472,740,000. Uzuzi Meters Technology Ltd, the Best Evaluated Bidder for Lot 2 submitted two conflicting bid submission sheets, one of which was after the bid submission deadline. This was contrary to Section 78 of the PPDA Act Cap 205 which prohibits any alterations or any changes in the substance of bids, including changes in price, after the date and time of bid closing. The practice promotes unfair competition.
6. Differing bid and evaluated prices without justification: In the procurement of PLC single-phase and three-phase direct-connect 100A smart energy meters (Lot 2 and 4), the bid price of UGX 9,514,758,900 recorded for Uzuzi Meters Technology Ltd in the record of bid opening differed from the evaluated price of UGX 8,184,117,152.40 in the evaluation report. There was no justification for the difference between the bid price and the evaluated price. This contravenes the principles of transparency, accountability, fairness enshrined in Section 48 of the PPDA Act, Cap 205.

**In light of the above, the Authority recommends the following:**

1. The Accounting Officer should:
  - i) Establish a robust mechanism for quarterly review of its procurement plan whenever significant changes occur to ensure compliance with Section 60 (7) and (8) of the PPDA Act, Cap 205.
  - ii) Engage all stakeholders to develop strategies on the implementation of all the Authority's recommendations in accordance with Section 10 (1) of the PPDA Act Cap 205.
  - iii) Establish clear and efficient internal approval processes with defined response time/timelines and implement strict accountability for delays to ensure that procurement processes are conducted in a timely manner in accordance with Section 51 of the PPDA Act, Cap 205.
  - iv) Conduct an assessment to identify assets for disposal. A disposal plan should be prepared in accordance with Regulation 2 of the PPDA (Disposal of Public Assets) Regulations 2023. Where the Entity does not plan to carry out any disposal during the year, a "Nil" disposal plan should be submitted to the Authority.
2. The Head, Procurement and Disposal Unit should safeguard the bids submitted to ensure that no alterations or any changes in the substance of bids is made, including changes in price, after the date and time of bid closing. Any changes should be made through negotiations that should be documented and approved following the due process enshrined in the PPDA (Negotiations) Regulations, 2023.

3. The Head, Procurement and Disposal Unit should guide the Evaluation Committees to strictly adhere to the evaluation criteria outlined in the bidding documents and bidders that do not comply should be eliminated in accordance with Regulation 7 (1) of the PPDA (Evaluation) Regulations, 2023.

Uganda Electricity Distribution Company Limited should implement the recommended action plan on **pages 19-20**.

## CHAPTER 1: INTRODUCTION

### 1.1 Background

The Public Procurement and Disposal of Public Assets Authority carried out the procurement and disposal audit of Uganda Electricity Distribution Company Limited that covered a representative sample of 19 procurement transactions under the Financial Year 2024/2025. The audit involved a review of procurement structures, procurement and asset disposal processes, as well as contract performance following the provisions of the PPDA Act Cap 205, PPDA Regulations, 2014 and 2023, and Guidelines, 2024.

### 1.2 Objective of the Audit

The overall objective of the audit was to assess the effectiveness and efficiency of procurement and disposal processes and the adherence of the Entity's systems and processes to the PPDA Act, Cap 205, PPDA Regulations, 2014 and 2023 and PPDA Guidelines, 2024.

The specific objectives were to establish:

- i. The level of compliance by the Procuring and Disposing Entity (PDE) with the general provisions of the PPDA Act, Cap 205, PPDA Regulations, 2014 and 2023 and Guidelines, 2024;
- ii. The level of compliance with the PPDA Act, Cap 205 and PPDA Regulations, 2014 and 2023 and Guidelines, 2024 in the conduct of disposal activities for the audit period; and
- iii. The level of efficiency and effectiveness in contract implementation including the application of Environmental, Social, Health, and Social safeguards (ESHS) where applicable.

### 1.3 Structure of the Entity

The Government of Uganda concessioned the electricity distribution asset to a private operator Umeme, intending to attract private investment capital (in the form of a concession loan). The 20-year concession took effect on 28<sup>th</sup> February 2005. Under this arrangement, the distribution assets, especially in the urban and peri-urban centers, were concessioned to Umeme Ltd under a GOU policy for Public-Private Partnership.

This changed the mandate of UEDCL to be a concession manager with a primary role of monitoring and overseeing the investment requirements for the assets and ensuring that Umeme implements best investment and operational practices that would enhance the asset integrity as stipulated in the Lease and Assignment Agreement (LAA). The company also implements project works that involve the extension of the electricity distribution grid to selected rural areas, funded by the Ministry of Energy and Mineral Development (MEMD).

Whereas UEDCL assumed responsibility for electricity distribution on 1<sup>st</sup> April 2025, this audit covers the 2024/2025 period when UEDCL was still the concession manager. The findings therefore relate to UEDCL's performance and operations during that time.

According to Section 28 of the PPDA Act, Cap 205, the overall responsibility for the successful execution of procurement, disposal and contract management in a Procuring and Disposing Entity

is the Accounting Officer. The Accounting Officer of Uganda Electricity Distribution Company Limited during the financial year under review was Mr. Paul Mwesigwa.

The Permanent Secretary/Secretary to Treasury of the Ministry of Finance, Planning & Economic Development approved the following members of the Contracts Committee who also acted during the period under review, as indicated in Table 1 below:

**Table 1: Contracts Committee members**

No	Name	Committee Position
1.	Mr. Jonan Kizza	Chairperson
2.	Mr. Herman Joseph Kato	Secretary
3.	Mr. Herbert Muhirwe	Member
4.	Ms. Beatrice Tumuhirwe	Member

According to Section 33 (a) of the PPDA Act, Cap 205, all procurements or disposal activities of the Procuring and Disposing Entity, except adjudication and award of contracts, are to be managed by the Procurement and Disposal Unit. The Procurement and Disposal Unit during the financial year under review was headed by Mr. Innocent Byamukama.

#### **1.4 Audit Scope**

The audit involved a review of the procurement process, disposal process, general compliance issues and contract implementation of 19 transactions under Financial Year 2024/2025 contained in **Appendix 4**. The sample was selected based on stratified random sampling using Contracts Committee minutes and monthly procurement and disposal reports.

Whereas UEDCL has since assumed responsibility for electricity distribution, this audit covers the 2024/2025 period when UEDCL was still the concession manager. The findings therefore relate to UEDCL's performance and operations during that time.

#### **1.5 Audit Methodology**

On 22<sup>nd</sup> August 2025, the Entity was notified about the upcoming audit. An audit launch meeting between the audit team and the Entity officials was held on 1<sup>st</sup> September 2025.

The auditors examined records and documents for each sampled procurement transaction and obtained the relevant evidence to derive audit conclusions. This involved a review of the Entity's procurement/disposal planning, initiation, bidding, evaluation, contract placement and management processes. At the end of the document review, a physical verification was undertaken to ascertain the level of contractual delivery and fit for purpose.

On completion of data collection, the Audit Manager reviewed the working papers for completeness. The working papers contain a detailed chronology of findings on each of the sampled transactions. The audit report presents the key findings and conclusions arising from the audit. A debrief meeting to discuss the preliminary findings was held between the audit team and the Entity Officials on 17<sup>th</sup> October 2025, before the auditors could embark on preparation of the management letter. The auditors prepared the management letter, which was sent to the Entity on 22<sup>nd</sup> October 2025 with a request to submit a management response by 4<sup>th</sup> November 2025, which

was submitted on 13<sup>th</sup> November 2025. An exit meeting was held on 13<sup>th</sup> November 2025 at the PPDA Head Office in Kampala.

## CHAPTER 2: FINDINGS OF THE AUTHORITY

### 2.1 Compliance with the general provisions of the PPDA Act, Cap 205, Regulations, 2014 and 2023 and Guidelines, 2024 with regard to the performance of the procurement structures

#### 2.1.1 Procurement planning and procurement plan management

Section 60 (1) of the PPDA Act, Cap 205 mandates a Procuring and Disposing Entity to prepare and submit its annual procurement plan for the following financial year. Furthermore, the Entity shall, on a quarterly basis and in any other case, review and update its procurement plan, notify the Secretary to the Treasury and the Authority of any changes, and submit the updated and approved plan to the Authority.

Additionally, according to Regulation 15 of the PPDA (Procuring and Disposing Entities) Regulations, 2023, Entities are expected to submit complete and accurate monthly reports on the procurement activities undertaken to enable assessment by the Authority.

The Authority reviewed the Entity's procurement plan for the FY 2024/2025. Table 2 below details information about the plan and utilization of funds:

**Table 2: Procurement plan implementation**

Analysis of procurement spend	
Total procurement budget/plan value inclusive VAT (UGX)	350,173,583,103
Total procurement spend value inclusive VAT (UGX)	234,711,846,634
Procurement plan implementation (%)	67%
Budget Variance (UGX)	115,461,736,469

From the above table, the following observations were made:

- i. Transactions worth UGX 234.711 billion had been awarded by the end of the financial year according to the monthly reports submitted to the Authority.
- ii. The remaining UGX 115.461 billion of the planned budget remained unspent and no updates were made to the procurement plan to reflect this significant deviation. The Entity failed to fully implement its approved procurement plan and did not review, update and submit the revised plan to the Authority.
- iii. Furthermore, the Entity failed to provide its overall budget and budget performance despite requests. This made it impossible to verify the actual cause of the procurement budget variance. Without the report, the Authority could not determine whether the low procurement plan implementation rate was due to budget cuts/revenue shortfalls or if it was simply a case of under-reporting since some items like motor vehicle repairs and procurements regarding rebranding of UEDCL after take-over of UMEME were completely omitted in the procurement reports submitted by the Entity.

## Implications

- The non-implementation of planned procurement activities directly impedes service delivery, deprives intended beneficiaries of essential services and delays the realization of key objectives.
- The failure to report all procurement activities provides an inaccurate view of the Entity's actual procurement activities conducted and budget performance hence undermining effective oversight by the Authority.

## Management Response

*Management takes note of the Authority's Findings. However, we have several factors that contributed to this. We started the transition period in this financial year and the onboarding process for new staff commenced in February 2025. We appreciate the professional assistance from PPDA in training our staff in the public procurement process and regulations. We also appreciate the accreditation that was granted to assist us in fast-tracking our procurement processes to serve the nation. Management notes and reports that this process took time as expected and subsequently affected the implementation of the plan. Some of the materials also needed specification changes, like transformers and concrete poles. These notwithstanding, several key procurements were delayed but concluded in the succeeding months, as seen in the list below:*

<b>No.</b>	<b>Description of Need</b>	<b>Amount (UGX)</b>
1.	Supply of Distribution Transformers	28,631,936,000
2.	Supply of Wooden poles	58,210,250,000
3.	Transformers Repairs	1,448,317,460
4.	Line Clearance Services	1,649,830,000
5.	Transformer Maintenance Materials	8,527,363,185
6.	15 D/Cabin Pick Ups	3,000,000,000
7.	25 S/Cabin Pick Ups	4,125,000,000
8.	Supply of Concrete poles	12,864,900,000
9.	Connection Materials and pole hardware accessories	2,340,944,233
10.	Last Mile Connections (One Pole and no pole)	73,116,396,448
	<b>TOTAL</b>	<b>193,914,937,326</b>

*UEDCL had a change of strategy on procurement No. 10 above for the last mile connections because of the mounting pressure for new connections, especially since GOU made a promise to connect all customers inherited from Umeme effective 1<sup>st</sup> April 2025. Additionally, there were technical staff who were not absorbed due to the structure constraints and the skills were urgently required post-Umeme. Further still, skills remaining redundant would be a high risk to the network stability post takeover, orchestrating vandalism and illegal connections that would increase on energy losses.*

*Thus, UEDCL strategically chose to insource these technicians to enable a pool of some staff from Umeme who had not been absorbed, while realizing more value in terms of output and managing integrity and control of these contracted technicians. This procurement accounts for UGX 73Bn. We also realized significant cost savings due to price wars, specifically on the cost of meters and*

other related materials. The Amount of 350Bn represents the budgeted amount, which was significantly reduced at the award stage, hence creating savings when compared to the other.

**Authority’s Comment**

- i. The Authority acknowledges the challenges faced by the Entity during the transition period and appreciates the efforts to conclude several key procurements. However, Management’s explanations do not sufficiently address the core compliance issues, specifically:
  - Failure to update the procurement plan;
  - Failure to provide budget and performance information; and
  - Incomplete and inaccurate procurement reporting.
- ii. The distribution of transformers worth UGX 28,631,936,000 was included in the Entity’s procurement spend by the Authority because the contract was awarded in FY 2024/2025. Therefore, it should not be categorized as a delayed item in the subsequent financial year.
- iii. It was further noted that the procurements mentioned in the table above exceed the variance of 115 billion by an additional UGX 49,821,264,857, excluding the value for the distribution of transformers worth UGX 28,631,936,000. This implies the Entity procured above the approved Procurement Plan of UGX 350,173,583,103.

**Recommendation**

The Entity should establish a robust mechanism for quarterly review of its procurement plan whenever significant changes occur to ensure compliance with Section 60 (7) and (8) of the PPDA Act Cap. 205.

**2.1.2 Failure to fully implement previous audit recommendations**

Whereas the Authority made seven recommendations in the previous audit report for the financial year 2023/2024, the Authority noted that the Entity did not implement three recommendations (43%) as indicated in Table 3 below:

**Table 3: Status of implementation of previous audit recommendations**

No.	Recommended Action	Status	Management Response
1.	The Accounting Officer and Management should regularly carry out a review of the implementation of the procurement plan in line with Section 60 (7) of the PPDA Act, Cap 205. The User Department and the Procurement and Disposal Unit (PDU) should provide updated information on planned amount and actual and indicate areas where savings have been made in accordance with Regulation 7 (1) (a) of the PPDA (Procurement Planning) Regulations, 2023.	Not Implemented	<i>Management takes note of the Authority’s findings. An initial procurement plan was submitted on 14<sup>th</sup> October 2024 followed by an updated procurement plan submitted on 14<sup>th</sup> July 2025. Going forward, management will ensure subsequent updates reflect the actual</i>

No.	Recommended Action	Status	Management Response
			<i>planned amounts and any savings realized.</i>
2.	The Accounting Officer should ensure that all procurements and disposals are conducted in a manner which promotes economy, efficiency and value for money in accordance with Section 51 of the PPDA Act, Cap 205	Not Implemented	<i>Management takes note of the Authority's findings on delays. In order to address and reduce these delays, UEDCL applied for accreditation to significantly improve turnaround times.</i>
3.	The Accounting Officer should task the Contract Managers to explain as to why disciplinary action should not be taken for failure to enforce submission of performance securities in accordance with Guideline No. 3/2024 on management of performance securities.	Not Implemented	<i>Management acknowledges the Authority's findings. However, training has been conducted for Contract Managers on their respective roles and all performance securities for procurements during the financial year have been duly submitted.</i>

### **Implication**

Failure to fully implement audit recommendations affects improved performance of the procurement function.

### **Recommendation**

The Accounting Officer should engage all stakeholders to develop strategies on the implementation of all the Authority's recommendations in accordance with Section 10 (1) of the PPDA Act, Cap 205.

#### **2.1.3 Efficiency in the procurement process**

Section 51 of the PPDA Act, Cap 205 requires Entities to conduct all procurements in a manner that promotes efficiency. Section 77 of the PPDA Act, Cap 205 states that a procurement process and each stage of the process shall be completed within the period prescribed in the regulations.

The review of procurement transactions worth UGX 5,324,069,840 revealed delays at the different stages of the procurement process. Three transactions worth UGX 1,475,002,539 experienced an average delay of 39 working days between clearance by the Solicitor General and contract signing.

Submission of draft contracts for clearance was delayed by an average of 36 working days for three contracts. These delays are highlighted in Table 4 below:

**Table 4: Delays in the procurement process**

No.	Subject of Procurement	Contract Value (UGX)	Finding
1.	Supply, installation and commissioning of SCADA-ready auto-reclosures	340,972,800	<p><b>Delayed bid receipt and opening:</b> The bidding document stated that bids would be opened on 30<sup>th</sup> December 2024. However, these were received and opened on 17<sup>th</sup> January 2025 contrary to the requirements in the bidding document. Furthermore, there was no Contracts Committee (CC)'s approval of the extension of the bidding period by an additional 12 working days.</p> <p><b>Delay to submit the evaluation report to the Contracts Committee for approval:</b> Whereas the evaluation report was signed on 29<sup>th</sup> January 2025, the submission to the Contracts Committee by the Procurement and Disposal Unit (PDU) was made on 24<sup>th</sup> March 2025, 42 working days later, causing a delay in approval by the Committee.</p> <p><b>Delay to award the contract:</b> The PDU made a submission to the CC on 24<sup>th</sup> March 2025, however, the Committee approved contract award on 11<sup>th</sup> April 2025. This award was made within a period of thirteen working days contrary to the ten days provided in Section 31 (2) of the PPDA Act, Cap 205.</p> <p><b>Delays in seeking Solicitor General clearance:</b> The Accounting Officer submitted the</p>

No.	Subject of Procurement	Contract Value (UGX)	Finding
			contract for clearance on 13 <sup>th</sup> June 2025 yet the Notice of Best Evaluated Bidder expired on 25 <sup>th</sup> April 2025, which was 31 working days later.
2.	Supply of a Trailer with a tractor head UEDCL/SUPLS/2024-25/10111	565,220,000	<ul style="list-style-type: none"> <li>• <b>Delays in seeking the Solicitor General's clearance.</b> The Contracts Committee approved the contract award on 10<sup>th</sup> March 2025, but clearance was sought on 5<sup>th</sup> May 2025 (i.e. 41 working days later).</li> <li>• <b>Delay in signing the Contract:</b> Whereas the contract was cleared by the Solicitor General on 23<sup>rd</sup> May 2025, the contract was signed on 24<sup>th</sup> June 2025, (i.e. 24 working days later).</li> </ul>
3.	Purchase of self-loader truck-mounted with Hydraulic Earth Auger Hole Borer/Ground Drill	399,000,000	<b>Delay in signing the contract:</b> Despite contract approval by the Solicitor General on 6 <sup>th</sup> September 2024, the contract was signed on 16 <sup>th</sup> October 2024, 29 working days later.
4.	Grid Power Connection to Agro-Processing Facilities constructed under the (LEGS) Projects	546,137,040	<b>Delay in signing the Contract:</b> Whereas the Solicitor General approved the contract on 3 <sup>rd</sup> May 2025 the contract was signed on 19 <sup>th</sup> June 2025 (i.e. 34 working days later).
5.	Supply of pole mount metallic meter boxes under framework contract, maintenance and support of call center CRM- CONVOX	3,472,740,000	<b>Delays in seeking the Solicitor General's clearance:</b> The Accounting Officer submitted the contract for clearance on 16 <sup>th</sup> April 2025 yet the Notice of Best Evaluated Bidder expired on 21 <sup>st</sup> February 2025 which was 37 working days later.
	<b>TOTAL</b>	<b>5,324,069,840</b>	

### **Implication**

Delays in the procurement process postpone the commencement of critical projects and the delivery of essential services. This results in the delayed delivery of power services to the last-mile customer. Consequently, this failure to extend power means the Entity delays the commencement of revenue collection from potential customers.

### **Management Response**

*Management takes note of the observation, and moving forward, procurements will be conducted in a timely manner.*

### **Recommendations**

- The Accounting Officer should ensure adherence to timelines at seeking clearance from the Solicitor General and contract signing as prescribed within the law to promote efficiency and value for money as enshrined in Section 48 of the PPDA Act, Cap 205.
- The Accounting Officer should establish clear and efficient internal approval processes with defined response time/timelines and implement strict accountability for delays to ensure that procurement processes are conducted in a timely manner in accordance Section 51 of the PPDA Act, Cap 205.

#### **2.1.4 Unauthorized counter-offer**

The Authority found that in the procurement of the supply of pole mount metallic meter boxes under framework contract, maintenance and support of call center CRM- CONVOX worth UGX 3,472,740,000, Uzuzi Meters Technology Ltd, the Best Evaluated Bidder for Lot 2 submitted two different bid submission sheets and two different price schedules. One bid submission sheet was dated 14<sup>th</sup> January 2025, with a total bid value of UGX 1,557,600,000, which is consistent with the bid closing date of 15<sup>th</sup> January 2025. A second bid submission sheet, however, was dated 5<sup>th</sup> February 2025, with a different total bid value of UGX 1,543,440,000.

Similarly, the bidder submitted two price schedules, one dated 14<sup>th</sup> January 2025 with a unit price of UGX 327,000 (exclusive of taxes), and another dated 5<sup>th</sup> February 2025 with a unit price of UGX 330,000. The Authority observes that the bid dated 5<sup>th</sup> February 2025 was submitted after the bid closing, which constituted an unauthorized counter-offer, which should not have been considered during evaluation.

### **Implications**

- This promotes unfair competition and unfair competitive advantage to the bidder who altered their price after bid closing.
- The practice also leaves the Entity with no clear legally binding offer.

### **Management Response**

*Management takes note of the Authority's finding. However, during the evaluation process, the Contracts Committee held a meeting with the Electrical Control & Switch Gear bidder to harmonize their unit prices with those of Omega General Electricals Ltd, which the bidder accepted as seen in the evaluation minutes.*

### **Authority's Comment**

- Section 78 of the PPDA Act Cap 205 prohibits any alterations or any changes in the substance of bids, including changes in price, after the date and time of bid closing. Regulation 71 of the PPDA (Rules and Methods for Procurement of Supplies, Works and Non-Consultancy Services, Regulations, 2023, states that the bidding documents shall state that a change in the substance of a bid including changes in price shall not be sought, allowed or offered after bid closing.
- Changes to price can only be made through negotiations which must follow the procedures enshrined in the PPDA (Negotiations) Regulations, 2023. The Contracts Committee acted outside its mandate by engaging in unauthorised price negotiations with the best evaluated bidder. Members of the Contracts Committee only approve or reject submissions made but don't engage in negotiations.

### **Recommendation**

The Head, Procurement and Disposal Unit should safeguard the bids submitted to ensure that no alterations or any changes in the substance of bids is made, including changes in price, after the date and time of bid closing. Any changes should be made through negotiations that should be documented and approved following the due process enshrined in the PPDA (Negotiations) Regulations, 2023.

#### **2.1.5 Failure to request for a Bid Securing Declaration**

Guideline No. 3 of 2024 on bid and performance securities which commenced on 5<sup>th</sup> February 2024 required Entities to request for Bid Securing Declarations for procurements under Restricted Domestic Bidding.

In the procurement for Grid Power Connection to Agro-Processing Facilities constructed under the (LEGS) Projects worth UGX 546,137,040, the Entity did not request for a Bid Securing Declaration contrary to the Guideline.

### **Implication**

Without a bid securing declaration, the Entity is not protected against the risk of bid withdrawal which can lead to unnecessary delays.

### **Management Response**

*Management notes the Authority's finding and going forward, Bid Securing Declarations will be requested as per new PPDA Guidelines.*

### **Recommendation**

The Head, Procurement and Disposal Unit should adhere to the guidelines on bid and performance securities by requiring a Performance Securing Declaration for procurements under the restricted domestic, restricted international, quotation and direct bidding methods, in line with Regulation 11(2) of the PPDA (Contracts) Regulations, 2023 and Guideline No. 4 of 2025 on bid and performance securities.

### **2.1.6 Failure to include the margin of preference**

Section 62 (1) (a) of the PPDA Act, Cap 205 which mandates that preference schemes are applied in respect of goods, works and non-consultancy services, where the open domestic or open international bidding methods are used.

In the procurement of protective wear, hand protection, and head protection under a framework contract, the margin of preference was not provided for. Section II, Bid Data Sheet (ITB 35.1) stated that “*a margin of preference shall not apply*”.

#### **Implication**

Local firms are denied a chance of attaining a competitive advantage in the event that foreign firms participate hence affecting national development.

#### **Management Response**

*Management notes the Authority's finding and going forward, the margin of preference shall be applied to promote local firms' competitiveness in all open domestic and international bidding processes, in line with Section 59A (1) (a) of the PPDA Act, Cap 205.*

#### **Recommendation**

The Head, Procurement and Disposal Unit should ensure that preference schemes are applied in respect of goods, works and non-consultancy services, where the open domestic or open international bidding methods are used in accordance with Section 59A (1)(a) of the PPDA Act Cap 205.

### **2.1.7 Failure to request the Beneficial Ownership Declaration Form**

Circular 1 of 2021 requires for bidders to submit beneficial ownership information at the time of bidding through a corresponding entry in the bidding form.

The Authority noted that for all transactions sampled, the issued bidding documents did not include this requirement, contrary to Circular 1 of 2021 issued by the Authority.

#### **Management Response**

*Management acknowledges the anomaly and going forward the solicitation documents will be revised to include this requirement and inform bidders of the update in line with Circular No. 1 of 2021 issued by PPDA on 15<sup>th</sup> December 2021.*

#### **Recommendation**

The Head, Procurement and Disposal Unit should ensure that bidders submit Beneficial Ownership information at the time of bidding in line with Circular No.1 of 2021 issued by the PPDA on 15<sup>th</sup> December 2021.

### **2.1.8 Irregularities during evaluation**

Section 48 of the PPDA Act, Cap 205 states that “*all procurement shall be conducted in a manner which promotes transparency, accountability and fairness*”. Evaluation Committees are required to determine a bid's compliance and responsiveness based on the contents of the bid itself.

In the procurement of PLC single-phase and three-phase direct-connect 100A smart energy meters under a framework contract (Lot 2 and 4), the bid price of UGX 9,514,748,900 recorded for Uzuzi Meters Technology Ltd in the record of bid opening differed from the evaluated price of UGX 8,184,117,152.40 in the evaluation report. The prices for Uzuzi Meters Technology Ltd that were used in the evaluation report were found to be identical to the prices quoted by Farad Electric Solutions Co. Ltd, the Best Evaluated Bidder for Lot 1 and 3. There was no justification for the difference between the bid price and the evaluated prices for Uzuzi Meters Technology Ltd.

**Implication**

Failure to adhere to the evaluation criteria during evaluation contravenes the principles of transparency, accountability, fairness and maximization of competition as enshrined in Section 48 (b) and (c) of the PPDA Act, Cap 205.

**Management Response**

*Management takes note of the findings of the Authority. Given the uniformity of items across lots 1 & 2 and 3 & 4, the prices were matched with those of the lowest bidder. This created a saving on behalf of UEDCL by not spending more for the same item on the same procurement.*

**Authority’s Comment**

- The PPDA Act Cap 205 and PPDA (Evaluation) Regulations, 2023 do not allow the use of a competitor’s price to influence and determine another bidder’s price. During financial evaluation, the evaluation Committee is required to compare each bidders offer based on their individual submissions.
- The Entity’s determination of a bidder’s compliance should be based on the bid itself and a bid that is not substantially compliant and responsive should be rejected. Bidders should be evaluated on the basis of the information contained in their bids.

**Recommendation**

The Head, Procurement and Disposal Unit should guide the Evaluation Committees to strictly adhere to the evaluation criteria outlined in the bidding documents and firms that do not comply should be eliminated in accordance with Regulation 5 (2) of the PPDA (Evaluation) Regulations, 2023. Where there is need for negotiations, this should be in accordance with the PPDA (Negotiations), Regulations, 2023.

**2.1.9 Documents not availed**

Section 44 (1) and (5) of the PPDA Act, Cap 205 requires Entities to maintain procurement and disposal records and avail them for inspection by the Authority. The procurement action files in transactions worth UGX 964,220,000 were incomplete and lacked the following documents shown in Table 5.

**Table 5: Documents not availed**

No.	Subject of procurement	Finding	Management Response
1.	Purchase of self-loader truck-mounted with Hydraulic Earth Auger Hole Borer/Ground Drill	No evidence of the Bid Securing Declaration	<i>Noted, going forward. The bid Securing Declaration will be requested.</i>

No.	Subject of procurement	Finding	Management Response
	UEDCL/SUPLS/2023-2024/10283 UGX 399,000,000		
2.	Supply of a Trailer with a tractor Head UEDCL/SUPLS/2024-25/10111 UGX 565,220,000	No evidence of the availability of financial resources to the tune of 500M from a reputable Bank by the Best Evaluated Bidder	<i>No response from the Entity</i>

### **Implication**

This raises doubt on the level of transparency and accountability in the Entity.

### **Recommendation**

The Head, Procurement and Disposal Unit should ensure that the procurement records are maintained as required in Section 44 (1) and (5) of the PPDA Act, Cap 205.

## **2.2 Compliance with the PPDA Act, Cap 205 and Regulations, 2023 in the conduct of procurement and disposal activities**

### **2.2.1 Disposal Planning and Implementation**

Regulation 2 of the PPDA (Disposal of Public Assets) Regulations, 2023 requires an Accounting Officer to review the public assets of a Procuring and Disposing Entity in each financial year to take stock the Entity's assets and also identify those due for disposal in the following year. The Entity may use the Board of Survey or a User Department to identify the public assets to be disposed of.

The Accounting Officer did not constitute a Board of Survey or enlist a User Department to review and to identify public assets to be disposed of. Consequently, the entity did not prepare and submit a disposal plan to the Authority for the year 2024/2025.

### **Implication**

The already obsolete assets continue to depreciate and less value may be obtained by the Entity.

### **Management Response**

*Management has noted this, and going forward an assessment will be conducted to identify assets for disposal.*

### **Recommendation**

The Accounting Officer should conduct an assessment to identify assets for disposal. A disposal plan should be prepared in accordance with Regulation 2 of the PPDA (Disposal of Public Assets) Regulations 2023. Where the Entity does not plan to carry out any disposal during the year, a "Nil" disposal plan should be submitted to the Authority.

## **2.3 Efficiency and effectiveness in contract implementation including the application of Environmental, Social, Health and Safety (ESHS) requirements where applicable**

### **2.3.1 Omission under Special Contract Conditions**

Regulation 42 of the PPDA (Contracts) Regulations, 2023 states that “*the Entity shall state the structure of the payment to be made in the contract*”. In the procurement for Powerline Extension to Kyeyo Farm Nakaseke worth UGX 510,782,539, the Entity did not provide for payment terms in the bidding document.

#### **Implication**

Omissions in the bidding document may lead to disagreements which create unnecessary delays in the procurement process.

#### **Management Response**

*Management notes the Authority’s findings and going forward, will ensure that clear payment terms are incorporated in all solicitation documents.*

#### **Recommendation**

The Contracts Committee should provide quality assurance of the solicitation document before issuance to bidders in accordance with Section 30 of the PPDA Act, Cap 205.

### **2.3.2 Lack of appointment of a Contract Manager by the Accounting Officer**

The Authority found that in all the sampled procurements, Contract Managers were nominated in accordance with Regulation 51 (1) of the PPDA (Contracts) Regulations, 2023, however, the appointment by the Accounting Officer was not done, which is contrary to Regulation 50 (1) of the PPDA (Contracts) Regulations, 2023.

Furthermore, in the procurement for powerline extension to WIH-SMC (Cement factory) worth UGX 581,641,130, the nomination of the Contract Manager was done after works had been implemented and payment made. Whereas the contract was signed on 26<sup>th</sup> February 2025 and completed in May 2025, the Contract Manager was nominated by the Head of Department on 16<sup>th</sup> June 2025.

#### **Implication**

Without a contract manager, there is no one to manage the contractual obligations and ensure the providers performance is in accordance with the terms and conditions of the contract.

#### **Management Response**

*Management notes the Authority’s findings; however, the Entity will ensure that the Contract Managers are formally appointed by the Accounting Officer before commencement of implementation.*

#### **Recommendation**

The Accounting Officer should formally appoint a person from the user department to be the contract manager in accordance with Regulation 50 (1) of the PPDA (Contracts) Regulations, 2023.

### 2.3.3 Physical Verification

The Authority carried out physical verification of various projects. In the procurement of Grid Power Connection to Agro-Processing Facilities worth UGX 546,137,040, power extension was made to two sites, i.e., Nakaseke and Alebtong. However, the Apala Oil Seed project site in Alebtong District had a wooden pole which was on the verge of falling as shown below:

**Figure 1: Pole on the verge of falling**



#### **Implications**

- This can present safety issues for the community.
- This can also delay project implementation.

#### **Management Response**

*There are outstanding snags on Apala which have been communicated to the contractor for rectification.*

#### **Recommendation**

The Contract Manager should effectively supervise the works in accordance with Regulation 52 (1) (a) & (b) of the PPDA (Contracts) Regulations, 2023 and ensure that any defects are rectified before commissioning.

### CHAPTER THREE: OVERVIEW OF THE PERFORMANCE OF THE ENTITY

This Section presents the risk rating and the Entity's overall performance.

#### 3.1 Overall Performance Audit Conclusion

The performance of the Uganda Electricity Distribution Company Limited for the performance audit of FY 2024/2025 was **Moderately Satisfactory** with an overall weighted average risk rating of **31%**. The risk rating is as follows:

**Table 7: Risk Rating**

Risk Rating (%)	Description of Performance
0 – 30	Satisfactory
31 – 70	Moderately satisfactory
71 – 100	Unsatisfactory

#### 3.2 Entity's Performance

The risk rating was weighted to determine the overall risk level of the Entity. The weighting was derived using the average weighted index as shown below:

#### 3.3 Risk Computation

The Table below shows the computation of risk for UEDCL:

**Table 8: Risk Computation**

Risk category	No.	No. %	Value (UGX)	Value %	Weights	Total weighted Average	
						By No.	By Value
High	3	16.7	20,979,451,400	25	0.6	10	15
Medium	5	27.8	2,305,930,721	2.7	0.3	8.3	0.8
Low	2	11.1	16,970,154,831	20.2	0.1	1.1	2
Satisfactory	8	44.4	43,751,191,100	52.1	0	0	0
<b>TOTAL</b>	<b>18</b>	<b>100</b>	<b>84,006,728,052</b>	<b>100</b>	<b>1</b>	<b>19.4</b>	<b>17.8</b>

*Note: 19 procurements were sampled, but one was canceled before award by the Contracts Committee and has not been included in the risk rating.*

$$\text{Weighted Average (By no.)} = \frac{\sum \text{Weighted Score}}{60} \times 100 = \frac{19.4}{60} \times 100 = 32.3\%$$

$$\text{Weighted Average (By Value)} = \frac{\sum \text{Weighted Score}}{60} \times 100 = \frac{17.8}{60} \times 100 = 29.7\%$$

$$\text{The average weighted risk rating} = \frac{32.3 + 29.7}{2} = 31\%$$

### Chart Representation of Risk Rating

Figure 2: Chart Representation of Risk Rating by Number

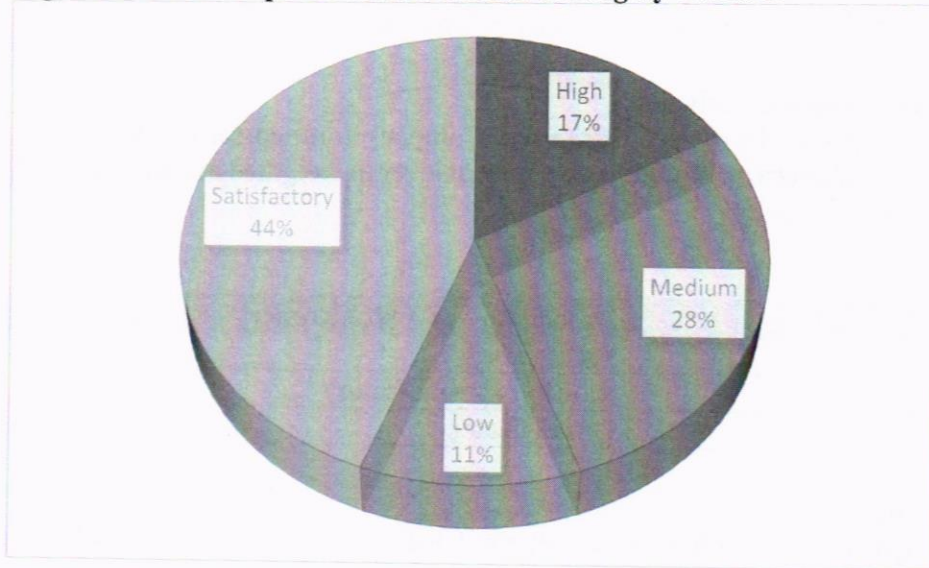
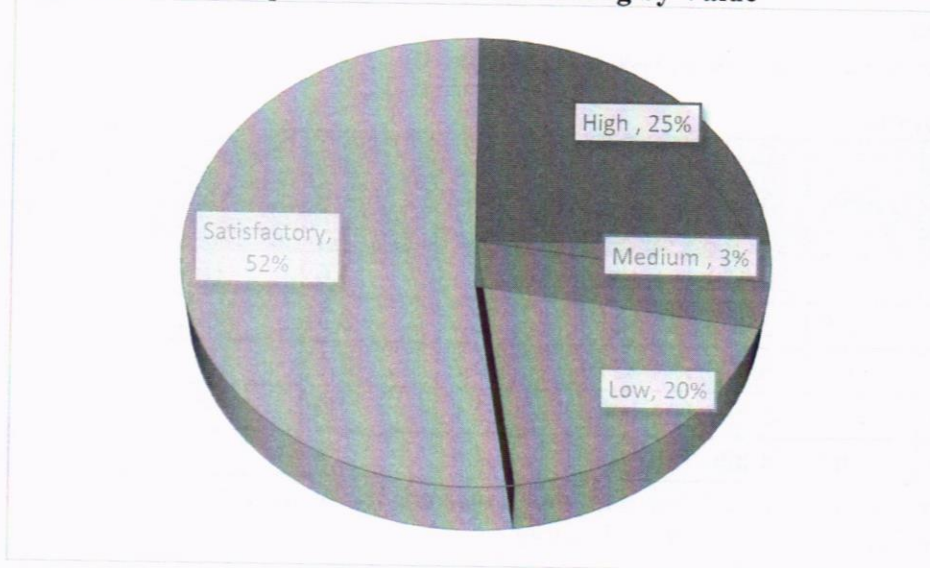


Figure 3: Chart Representation of Risk Rating by Value



### 3.4 Recommendation Action Plan

The Entity should implement the recommendations below:

**Table 9: Action Plan**

No.	Recommendation	Time Frame
1.	The Accounting Officer should regularly carry out a review of the implementation of the procurement plan in line with Section 60 (7) of the PPDA Act, Cap 205.	Immediately
2.	The Accounting Officer should establish clear and efficient internal approval processes with defined response time/timelines and implement strict accountability for delays to ensure that procurement processes are conducted in a timely manner in accordance with Section 51 of the PPDA Act, Cap 205.	Continuously
3.	The Accounting Officer should conduct an assessment to identify assets for disposal. A disposal plan should be prepared in accordance with Regulation 2 of the PPDA (Disposal of Public Assets) Regulations, 2023. Where the Entity does not plan to carry out any disposal during the year, a “Nil” disposal plan should be submitted to the Authority	Continuously
4.	The Head Procurement and Disposal Unit should adhere to the guideline on bid and performance securities by requiring a Performance Securing Declaration for procurements under the restricted domestic, restricted international, quotation and direct bidding methods, in line with Regulation 11(2) of the PPDA (Contracts) Regulations 2023 and Guideline No. 4 of 2025 on bid and performance securities.	Immediately
5.	The Head Procurement and Disposal Unit should ensure that preference schemes are applied in respect of goods, works and non-consultancy services, where the open domestic or open international bidding methods are used in accordance with Section 59A (1)(a) of the PPDA Act Cap 205.	Continuously
6.	The Head Procurement and Disposal Unit should ensure that the nominated persons are formally appointed by the Accounting Officer in accordance with Regulation 50 (1) of the PPDA (Contracts) Regulations, 2023.	Immediately
7.	The Head, Procurement and Disposal Unit should guide the Evaluation Committees to strictly adhere to the evaluation criteria outlined in the bidding documents and bidders that do not comply should be eliminated in accordance with Regulation 7 (1) of the PPDA (Evaluation) Regulations, 2023	Continuously
8.	The Contract Manager should effectively supervise the grid power extension in Apala Oil Seed project site and ensure that all defects are rectified before commissioning. A report on this should be submitted to the Authority	March 2026

## APPENDICES

### APPENDIX 1: Findings and Rating on the Individual Contracts Reviewed

#### HIGH RISK CASES

No.	Procurement Details	Reasons for rating
1.	Supply of PLC single-phase and three-phase direct-connect 100A smart energy meters under the framework contract worth UGX 16,941,491,400	<b>Irregularity during evaluation.</b> The bid price of UGX 9,514,748,900 recorded for Uzuzi Meters Technology Ltd in the record of bid opening differed from the evaluated price of UGX 8,184,117,152.40 in the evaluation report and no evidence of corrections was found on file.
2.	Supply of the trailer complete with tractor head worth UGX 565,220,000	<b>Missing key document.</b> No evidence of the availability of financial resources to the tune of 500M from a reputable Bank by the Best Evaluated Bidder.  <b>Delays</b> <ul style="list-style-type: none"> <li>• Delay in seeking Solicitor General approval by 41 working days.</li> <li>• Delay in contract signing by 24 working days.</li> </ul>
3.	Supply of pole mount metallic meter boxes under framework contract, Maintenance and support of call center CRM- CONVOX worth UGX 3,472,740,000	<ul style="list-style-type: none"> <li>• <b>Delays in seeking the Solicitor General's clearance</b> for two months (37 working days)</li> <li>• Unauthorized counter offer</li> </ul>

#### MEDIUM RISK CASES

No.	Procurement Details	Reasons for rating
1.	Powerline extension to WIH-SMC (Cement factory) Njeru, Buikwe District worth UGX 509,038,342	<ul style="list-style-type: none"> <li>• <b>Lack of appointment of a Contract Manager</b></li> <li>• <b>Inadequate bidding document.</b> The Entity did not require bidders to submit a signed copy of the Beneficial Ownership declaration form contrary to Circular No.4 of 2022 issued by the Authority.</li> </ul>
2.	Power extension to Agro Processing facilities constructed under the Local Economic Growth worth UGX 546,137,040	<ul style="list-style-type: none"> <li>• <b>Failure to for request a Bid Securing Declaration.</b> The bidding document did not require bidders to submit a Bid Securing Declaration.</li> <li>• <b>Delay in signing the contract</b> by 24 working days</li> </ul>
3.	Powerline extension to Kyeyo Farm, Nakaseke District worth UGX 510,782,539	<b>Omission under Special Contract Conditions.</b> The Entity did not provide for payment terms in the bidding document.
4.	Supply, installation and commissioning of SCADA-ready auto-reclosures worth UGX 340,972,800	<b>Delays</b> <ul style="list-style-type: none"> <li>• In bid receipt and opening by 12 working days</li> <li>• Delay in submitting the evaluation report to the Contracts Committee for approval by 42 working days.</li> <li>• Delay to award contract by 13 days contrary to 10 days provided in Section 31 (2) of the PPDA Act, Cap 205.</li> </ul>

No.	Procurement Details	Reasons for rating
		<ul style="list-style-type: none"> <li>Delay in seeking Solicitor General clearance by 31 working days.</li> </ul>
5.	Supply of 8TON truck fitted with 2ton crane and earth auger worth UGX 399,000,000	<ul style="list-style-type: none"> <li><b>Failure to obtain a bid securing the Declaration.</b> The BEB did not submit a bid securing declaration which puts the Entity at risk in case of non-performance.</li> <li>Delay in contract signing by 29 working days</li> </ul>

### LOW RISK CASES

No.	Procurement Details	Reasons for rating
1.	Study, Design, supply, installation, testing and commissioning of 6.6 kV 30 MVarSTATCOM at roofing rolling mills, plot 406, Namanve Industrial Park, Kampala, Uganda worth UGX 9,508,898,308	<b>Inadequate bidding document.</b> The Entity did not require bidders to submit a signed copy of the Beneficial Ownership declaration form contrary to Circular No.4 of 2022 issued by the Authority.
2.	Supply of Personal Protective wear under a framework contract worth UGX 7,461,256,523	<b>Inadequate bidding document.</b> The Entity did not require bidders to submit a signed copy of the Beneficial Ownership declaration form contrary to Circular No.4 of 2022 issued by the Authority. The bidding document did not provide for a margin of preference. This denies a chance of attaining a competitive advantage.

### SATISFACTORY

No.	Procurement Details	Reasons for rating
1.	Supply of seasoned wood poles worth UGX 744,345,180	No significant deviation is identified during the conduct of the procurement process.
2.	Supply of 33kv SCADA-ready load break switches worth UGX 209,992,800	No significant deviation is identified during the conduct of the procurement process.
3.	Provision of consultancy services to carry out supervision of the stripping, transferring the creosote plant to Lugogo, and Installation worth UGX 230,536,600	No significant deviation is identified during the conduct of the procurement process.
4.	Supply of underground armored copper cables under framework contract for one year- LOT 1 worth UGX 7,897,383,892	No significant deviation is identified during the conduct of the procurement process.
5.	Supply of distribution transformers under framework contract 1,2&3 worth UGX 28,631,936,000	No significant deviation is identified during the conduct of the procurement process.
6.	Powerline extension to Hill Pass Hotel in Kiryandongo and Model Farm in Bukedea worth UGX 168,742,360	No significant deviation is identified during the conduct of the procurement process.

No.	Procurement Details	Reasons for rating
7.	Provision of consultancy service to carry out design, drawing and bills of quantities for the redevelopment of UEDCL Land at Lugogo Worth UGX 190,700,000	No significant deviation is identified during the conduct of the procurement process.
8.	Civil works, decommissioning of the existing creosote pole treatment plant at Lugogo, relocation, installation and commissioning at Kyampisi, Namayumba Town Council, Wakiso District worth UGX 5,677,554,268	No significant deviation is identified during the conduct of the procurement process.

#### APPENDIX 2: List of Contracts Committee members

No.	NAME	POSITION	Date of Appointment
1.	Mr. Jonan Kizza	Chairperson	12 <sup>th</sup> December 2023
2.	Mr. Herman Joseph Kato	Secretary	12 <sup>th</sup> December 2023
3.	Mr. Herbert Muhirwe	Member	1 <sup>st</sup> April 2024
4.	Ms. Beatrice Tumuhirwe	Member	1 <sup>st</sup> April 2024

#### APPENDIX 3: Procurement and Disposal Unit members

No.	NAME	TITLE
1.	Mr. Innocent Byamukama	Head, Procurement and Disposal Unit
2.	Ms. Doreen Keisha Nisiima	Manager Procurement and Disposal
3.	Ms. Juliet Ndyomugenyi	Procurement Manager-Projects
4.	Mr. Adolf Tumwine	Procurement Officer-Project
5.	Ms. Julia Nakirango	Procurement Officer-Contract
6.	Ms. Racheal Mudondo	Procurement Officer-Disposal
7.	Ms. Viola Namiiro	Procurement Officer Disposal
8.	Ms. Ollen Nuwasiima	Procurement Officer-Disposal
9.	Ms. Caroline Gift Atukunda	Procurement Assistant
10.	Mr. Joseph Ekellot	Procurement Assistant
11.	Ms. Julian Nantongo	Procurement Assistant
12.	Mr. Vianey Kizito	Procurement Assistant
13.	Mr. Fauza Ssebyanzi	Procurement Assistant
14.	Ms. Akello Margret	Procurement Intern

**APPENDIX 4: Sample List for UEDCL FY 2024-2025**

No.	Reference Number	Subject of Procurement	Method of Procurement	Provider	Contract Value (UGX)	Risk Rating
1.	UEDCL/WRKS/2 023-2024/10175	Powerline extension to Kyeyo Farm, Nakaseke District (resubmission)	Open Domestic Bidding	Tesla Technical Services Limited	510,782,539	Medium
2.	UEDCL/SUPLS/23-2024/10167	Supply of seasoned wood poles	Open Domestic Bidding	Kazi Connect International Limited	744,345,180	Satisfactory
3.	UEDCL/SUPLS/2 024-2025/10030	Civil works, decommissioning of the existing creosote pole treatment plant at Lugogo, relocation, installation and commissioning at Kyampisi, Namayumba Town Council, Wakiso District	Open Domestic Bidding	Grand Construction Company Limited	5,677,554,268	Medium
4.	UEDCL/SUPLS/2023-2024/10001	Study, Design, supply, installation, testing and commissioning of 6.6 kV 30 MV-STATCOM at roofing rolling mills, plot 406, Namanve Industrial Park, Kampala, Uganda	Open Domestic Bidding	NR Engineering Company Limited	9,508,898,308	Low
5.	UEDCL/SUPLS/2 024-2025/10197	Supply of pole mount metallic meter boxes under framework contract, Maintenance and support of call center CRM- CONVOX	Open Domestic Bidding	Omega General Electricals Limited	3,472,740,000	High

No.	Reference Number	Subject of Procurement	Method of Procurement	Provider	Contract Value (UGX)	Risk Rating
6.	UEDCL/SUPLS/2 - 024-2025/10144	Supply of Personal Protective wear under a framework contract	Open Domestic Bidding	Lot 1: Kema E.A Ltd Lot 2: Samiir Take Supplies Ltd Lot 3: SA Field (U)Ltd	7,461,256,523	Low
7.	UEDCL/SUPLS/2 023-2024/10207	Supply of underground armored copper cables under framework contract for one year-LOT 1	Open Domestic Bidding	Cable Corporation Limited	7,897,383,892	Satisfactory
8.	UEDCL/SUPLS/2024-2025/1279	Supply of distribution transformers under framework contract 1,2&3	Open Domestic Bidding	Lot 1 Pacific Diagnostic Ltd	28,631,936,000	Satisfactory
9.	UEDCL/SRVCS/2 024-2025/10244	Last-mile connection services under the framework contract	Open Domestic Bidding	Voltech Engineering Services Co. Limited	58,493,054,580	Cancelled
10.	UEDCL/SUPLS/2024-2025/10111	Supply of the trailer complete with tractor head	Open Domestic Bidding	TATA (U) Ltd	565,220,000	High
11.	UEDCL/SPLS/20 24-2025/10199	Supply of PLC single-phase and three-phase direct-connect 100A smart energy meters under the framework contract	Open Domestic Bidding	Farad Electric Solutions company Ltd and XJ Metering Co. Ltd Joint Venture- Lot 1 and lot 3	16,941,491,400	High

No.	Reference Number	Subject of Procurement	Method of Procurement	Provider	Contract Value (UGX)	Risk Rating
12.	UEDCL/SPLS/20 23-2024/10289	Supply of 8TON truck fitted with 2ton crane and earth auger.	Request for Quotation	Lececy Equipment Ltd	399,000,000	High
13.	UEDCL/SRVCS/2023-2024/10009	Powerline extension to Hill Pass Hotel in Kiryandongo and Model Farm in Bukedea	Request for Quotation	SBL Intel Systems (U) Limited	168,742,360	Satisfactory
14.	UEDCL/SRVCS/2023-2024/00113	Provision of consultancy service to carry out design, drawing and bills of quantities for the redevelopment of UEDCL Land at Lugogo.	Request for Quotation	Daas Projects Ltd	190,700,000	Satisfactory
15.	UEDCL/SRVCS/2023-2024/10151	Supply of 33kv SCADA-ready load break switches.	Request for Quotation	City Harvest Electrical Installations supply and repair Ltd.	209,992,800	Satisfactory
16.	UEDCL/SRVCS/2024-2025/10146	Provision of consultancy services to carry out supervision of the stripping, transferring the creosote plant to Lugogo, and Installation	Request for Quotation	JR Consultants Ltd	230,536,600	Satisfactory
17.	UEDCL/WORKS 2024-2025/10143	Powerline extension to WIH-SMC (Cement factory) Njeru, Buikwe District	Restricted Domestic Bidding	Segken Services Ltd	509,038,342	Medium

No.	Reference Number	Subject of Procurement	Method of Procurement	Provider	Contract Value (UGX)	Risk Rating
18.	UEDCL/WORKS /2023-2024/10228	Power extension to Agro Processing facilities constructed under the Local Economic Growth	Restricted Domestic Bidding	Leamington Engineering Services Limited	546,137,040	Medium
19.	UEDCL/SUPLS/ 2024-2025/10150	Supply, installation and commissioning of SCADA-ready auto-reclosures	Restricted Domestic Bidding	Samanga Solutions Ltd.	340,972,800	Medium
	<b>TOTAL</b>				<b>142,499,782,632</b>	

**Note:** Item No.9 was cancelled before award by the Contracts Committee.

**APPENDIX 5: Risk Rating Criteria**

RISK	DESCRIPTION	AREA	IMPLICATION
<p><b>HIGH</b></p>	<p>Such procurements were considered to have serious weaknesses, which could cause material financial loss or carry a risk for the regulatory system or the Entity's reputation. Such cases warrant immediate attention by senior management.</p> <p>Significant deviations from established policies and principles and/or generally accepted industry standards will normally be rated "high".</p>	<p><b>Planning:</b> Lack of or failure to procure within the approved plan</p>	<p>This implies emergencies and the use of the direct procurement method which affects competition and value for money.</p>
		<p><b>Bidding Process:</b> Use of wrong/inappropriate procurement methods, failure to seek Contracts Committee approvals, and usurping the powers of the PDU.</p>	<p>This implies the use of less competitive methods which affects transparency, accountability, and value for money.</p>
		<p><b>Evaluation:</b> Use of inappropriate evaluation methodologies or failure to conduct an evaluation.</p>	<p>This implies financial loss caused by awarding contracts at higher prices or shoddy work caused by failure to recommend award to a responsive bidder.</p>
		<p><b>Record Keeping:</b> Missing procurement files and missing key records on the files namely; solicitation document, submitted bids, evaluation report and contract.</p>	<p>This implies that one cannot ascertain the audit trail namely; whether there was competition and fairness in the procurement process.</p>
		<p><b>Fraud/forgery:</b> Falsification of Documents</p>	<p>This implies a lack of transparency and value for money.</p>
		<p><b>Contract Management:</b> Payment for shoddy work or work not delivered.</p>	<p>This implies financial loss since there has been no value for money for the funds spent and the services have not been received by the intended beneficiaries</p>
<p><b>MEDIUM</b></p>	<p>Procurements that were considered to have weaknesses which, although less likely to lead to material financial loss</p>	<p><b>Planning:</b> Lack of initiation of procurements and confirmation of funds.</p>	<p>This implies committing the Entity without funds thereby causing domestic arrears.</p>

RISK	DESCRIPTION	AREA	IMPLICATION
	<p>or to risk damaging the regulatory system or the Entity's reputation, warrant timely management action using the existing management framework to ensure a formal and effective system of management controls is put in place. Such procurements would normally be graded "medium" provided that there is sufficient evidence of "hands on management control and oversight" at an appropriate level of seniority.</p>	<p><b>Bidding Process:</b> Deviations from standard procedures namely bidding periods, standard formats, use of PP Forms and records of issue and receipts of bids, usage of non-pre-qualified firms, and splitting procurement requirements.</p>	<p>This implies a lack of efficiency, standardization, and avoiding competition.</p> <p>0774197382 Alex</p>
<p><b>Procurement Structures:</b> Lack of procurement structures</p>		<p>This implies a lack of independence of functions and powers and interference in the procurement process.</p>	
<p><b>Record Keeping:</b> Missing Contracts Committee records and incomplete contract management records.</p>		<p>This implies that one cannot ascertain the audit trail namely; whether the necessary approvals were obtained in a procurement process.</p>	
<p><b>Contract and Contract Management:</b> Failure to appoint Contract Supervisors, failure to seek the Solicitor General's approval for contracts above UGX. 200 million and lack of notices of Best Evaluated Bidders.</p>		<p>This leads to unjustified contract amendment and variations which lead to unjustified delayed contract completion and lack of value for money. Bidders are not given the right of appeal.</p>	
<p>Failure by the Entity to incorporate in the solicitation document aspects of gender, social inclusion, environment, health and safety.</p> <p>Aspects of gender, social inclusion, environment, health, and safety are</p>			

RISK	DESCRIPTION	AREA	IMPLICATION
		not covered by the contractor during contract implementation.	
<b>LOW</b>	Procurements with weaknesses where resolution within the normal management framework is considered desirable to improve efficiency or to ensure that the business matches current market best practices. Deviations from laid down detailed procedures would normally be graded "low" provided that there is sufficient evidence of management action to put in place and monitor compliance with detailed procedures.	<b>Planning:</b> Lack of procurement reference numbers.	This leads to failure to track the procurements which leads to poor record-keeping.
		<b>Bidding Process:</b> Not signing the Ethical Code of Conduct	This leads to failure to declare a conflict of interest and a lack of transparency.
<b>SATISFACTORY</b>	Relates to following laid down procurement procedures and guidelines and no significant deviation is identified during the conduct of the procurement process based on the records available at the time.		